

# GEORGIA COLLEGE & STATE UNIVERSITY

Milledgeville, Georgia

## Annual Financial Report Fiscal Year 2025



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# GEORGIA COLLEGE & STATE UNIVERSITY

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# Introductory Section

**GEORGIA COLLEGE & STATE UNIVERSITY**







**Finance and Administration**

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Letter of Transmittal

July 28, 2025

TO: President Cathy Cox  
Georgia College & State University

The Annual Financial Report (AFR) for Georgia College & State University includes the financial statements for the year ended June 30, 2025, as well as other useful information to help ensure the University's accountability and integrity to the public. The AFR also includes the Management Discussion and Analysis, with all necessary disclosures to assist the reader in gaining a broader and more thorough understanding of the University's financial position as a result of operations for the fiscal year ended June 30, 2025.

Georgia College & State University's management is responsible for the accuracy of this information and for the completeness and fairness of its presentation, including all disclosures. We believe the information is accurate and fairly presents the University's financial position, revenues, expenses and other changes in net position.

The University's financial records are either audited by the State of Georgia Department of Audits and Accounts (DOAA) or the University System of Georgia financial professionals on an annual basis. An audit of the institutional financial assistance programs is performed by the DOAA in conjunction with the statewide single audit.

Respectfully,

A handwritten signature in blue ink, appearing to read "S. Allen", is written over a horizontal line.

Susan C. Allen  
Interim Vice President  
Finance & Administration

Established in 1889  
Georgia's designated public liberal arts university since 1996

# Financial Section







October 31, 2025

President Cathy Cox  
Georgia College & State University  
*Sent via email*

RE: Financial Procedures Review

Dear President Cox,

The Office of Internal Audit and Advisory Services has completed its review of financial procedures for the year ending June 30, 2025. The procedures performed are described below. Georgia College & State University's management is responsible for the subject matter and compliance with the criteria against which the subject matter was evaluated. The sufficiency of these procedures is solely the responsibility of those parties specified in this report. Consequently, no representation is made regarding the sufficiency of the procedures described below either for the purpose for which this report has been requested or for any other purpose.

The procedures and the associated observations are as follows:

1. Review various balance sheet items reported on the Statement of Net Position to verify the accuracy of balances, preparation of account reconciliations, and maintenance of subsidiary records.

***No exceptions were noted as a result of the procedures.***

2. Verify that key Budgetary Compliance Reporting (BCR) financial information is accurately reported, year-end encumbrances agree with the Budget Basis Balance Sheet and the year-end listing of encumbrances, and the Uncollectible Accounts Receivable amount agrees with detailed records.

***No exceptions were noted as a result of the procedures.***

3. Obtain the October 2024 Fiscal Operations Report and Application to Participate (FISAP) and verify that the financial information reported on the FISAP is reconciled to amounts



reported on the institution's general ledger. Verify that the institution is properly reconciling Direct Loan Program activity monthly. Verify that the institution has adequate documentation to support its Cost of Attendance (COA) calculation for fiscal year 2025. Review institution Return to Title IV activity and ensure compliance with federal requirements.

***No exceptions were noted as a result of the procedures.***

This review is not an audit of the financial statements or any part of them, and it does not aim to express an opinion on the financial statements; therefore, no opinion is given. If additional procedures had been performed, other issues might have been identified and reported.

Sincerely,



Rhonda Fowler  
Chief Audit Officer

cc: Jenna Wiese, Vice Chancellor for Internal Audit, Ethics & Compliance, BOR  
Susan Allen, Interim Vice President for Finance and Administration, GCSU  
Susan Demmon, Senior Director of Financial Services, GCSU  
Shannon Simmons, Director of Financial Aid, GCSU  
Monica Starley, Chief of Staff, GCSU



**GEORGIA COLLEGE & STATE UNIVERSITY**  
**Management’s Discussion and Analysis (MD&A)**

**Introduction**

Georgia College & State University (University) is one of the 25 institutions of higher education of the University System of Georgia (USG). The University, located in Milledgeville, Georgia, was founded in 1889 as Georgia Normal & Industrial College. It later became Georgia State College for Women (GSCW). In 1969 it became Georgia College and was re-established as a co-educational institution. In 1995 the Board of Regents of the University System of Georgia granted Georgia College university status, a new mission, and a new name, "Georgia College & State University."

As the State's designated public liberal arts university, Georgia College & State University is committed to combining the educational experiences typical of esteemed private liberal arts colleges with the affordability of public higher education. Georgia College & State University is a residential learning community that emphasizes undergraduate education and also offers selected graduate programs and now offers two doctoral programs: Doctor of Nursing Practice (DNP) and Doctor of Education in Curriculum and Instruction. The faculty is dedicated to challenging students and fostering excellence in the classroom and beyond. Georgia College & State University seeks to endow its graduates with a passion for achievement, a lifelong curiosity, and exuberance for living. With a capped-enrollment goal, the University continues to manage the minimal enrollment growth each year. Comparison enrollment numbers are presented below.

	STUDENT HEADCOUNT	STUDENT FTE
FY 2025	7,097	6,735
FY 2024	6,811	6,396
FY 2023	6,315	6,259

**Overview of the Financial Statements and Financial Analysis**

The University is pleased to present its financial statements for the fiscal year 2025. The emphasis of discussions about these statements will be on current year data. Three Business Type Activities financial statement are presented: the Statement of Net Position; the Statement of Revenues, Expenses, and Changes in Net Position; and the Statement of Cash Flows. This discussion and analysis of the University’s financial statements provides an overview of its financial activities for the year. Comparative data is provided for the fiscal year 2025 and fiscal year 2024.

**Statement of Net Position**

The Statement of Net Position is a financial condition snapshot as of June 30, 2025, and includes all assets, liabilities, deferred outflow, and inflow of resources both current and non-current. The differences between current and non-current assets are discussed in the Notes to the Financial Statements. The Statement of Net Position is prepared under the accrual basis of accounting, which requires revenue and asset recognition when the service is provided and expense and liability recognition when goods or services are received despite when cash is actually exchanged.

From the data presented, readers of the Statement of Net Position are able to determine the assets available to continue the operations of the University and how much the University owes vendors. The difference between assets, liabilities, deferred outflows and inflows of resources (net position) is one indicator of the University’s financial health. Increase or decreases in net position provide an indicator of the improvement or decline of the University’s financial health when considered in conjunction with other non-financial conditions, such as facilities and enrollment. Net Position is divided into three major categories. The first category, net investment in capital assets, provides the University’s equity in property, plant and equipment owned by the University.

The next category is restricted, which is divided into two categories, non-expendable and expendable. The corpus of non-expendable, restricted resources is available only for investment purposes. Expendable, restricted resources are available for expenditure by the University but must be spent for purposes as determined by donors and/or external entities that have placed time or purpose restrictions on the use of the assets.

The final category is unrestricted. Unrestricted resources are available to the University for any lawful purpose.

The following table summarizes the Statement of Net Position

<b>CONDENSED STATEMENT OF NET POSITION</b>	<b>June 30, 2025</b>	<b>June 30, 2024</b>	<b>Increase/ (Decrease)</b>
<b>ASSETS</b>			
Current Assets	\$ 46,075,921	\$ 41,592,308	\$ 4,483,613
Capital Assets, Net	188,456,996	186,938,521	1,518,475
Intangible Right-to-Use Assets, Net	660,817	1,125,645	(464,828)
Other Assets	20,558,006	19,045,477	1,512,529
<b>TOTAL ASSETS</b>	<b>\$ 255,751,740</b>	<b>\$ 248,701,951</b>	<b>\$ 7,049,789</b>
<b>DEFERRED OUTFLOWS</b>	<b>\$ 31,197,225</b>	<b>\$ 40,246,514</b>	<b>\$ (9,049,289)</b>
<b>LIABILITIES</b>			
Current Liabilities	\$ 21,191,740	\$ 18,898,564	\$ 2,293,176
Non-Current Liabilities	201,330,408	228,959,496	(27,629,088)
<b>TOTAL LIABILITIES</b>	<b>\$ 222,522,148</b>	<b>\$ 247,858,060</b>	<b>\$ (25,335,912)</b>
<b>DEFERRED INFLOWS</b>	<b>\$ 47,713,456</b>	<b>\$ 42,013,160</b>	<b>\$ 5,700,296</b>
<b>NET POSITION</b>			
Net Investment in Capital Assets	\$ 102,421,306	\$ 96,731,805	\$ 5,689,501
Restricted, Non-Expendable	7,554,381	7,318,973	235,408
Restricted, Expendable	598,187	625,474	(27,287)
Unrestricted	(93,860,513)	(105,599,007)	11,738,494
<b>TOTAL NET POSITION</b>	<b>\$ 16,713,361</b>	<b>\$ (922,755)</b>	<b>\$ 17,636,116</b>

Total assets increased by \$7,049,789 primarily due to an increase in net capital assets of \$1,518,475, and an increase in Current Assets \$4,483,613. The increase in Capital Assets, Net is due to the addition of the Music Building and Wilkinson Street Property totaling \$5,157,674. The increase in Current Assets is primarily due to an increase in Student Headcount of 4.2%, an increase in tuition of 2.5%, and an increase in State Appropriations of 3%.

Total deferred outflows of resources decreased by \$9,049,289 which was primarily due to the University's proportionate share of the actuarially determined deferred loss on defined benefit pension plans administered by the Teachers Retirement System of Georgia and the Employees' Retirement System of Georgia, as well as the University's proportionate share of the Other Post Employment Benefits Liability.

Total liabilities decreased \$25,335,912 which was due to an increase in current liabilities of \$2,293,176 and a decrease in non-current liabilities of \$27,629,088. The decrease in liabilities is due to a decrease in both Net pension liability and Other Post Employment Benefits liability which is related to the University's proportionate share of the actuarially determined liability for defined benefit plans.

Total deferred inflows of resources increased by \$5,700,296 which was primarily due to the University's proportionate share of the actuarially determined deferred gain on defined benefit pension plan administered by Teachers Retirement System of Georgia and Employees' Retirement System of Georgia. In addition, the University took a leading role in a new Public-Private Partnership in fiscal year 2025, partnering with Barnes & Noble.



### Statement of Revenues, Expenses and Changes in Net Position

Changes in total net position as presented on the Statement of Net Position are based on the activity presented in the Statement of Revenues, Expenses, and Changes in Net Position. The purpose of the statement is to present the revenues received by the University, both operating and non-operating, and the expenses paid by the University, operating and non-operating, and any other revenues, expenses, gains and, losses received or spent by the University. Generally, operating revenues are received for providing goods and services to the various customers and constituencies of the University. Operating expenses are those expenses paid to acquire or produce the goods and services provided in return for the operating revenues, and to carry out the mission of the University. Non-operating revenues are revenues received for which goods and services are not provided. For example, state appropriations are non-operating because they are provided by the Legislature to the University without the Legislature directly receiving commensurate goods and services for those revenues.

The following table summarized the Statement of Revenues, Expenses and Changes in Net Position:

<b>CONDENSED STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION</b>	<b>June 30, 2025</b>	<b>June 30, 2024</b>	<b>Increase/ (Decrease)</b>
Operating Revenue	\$ 97,532,872	\$ 90,706,993	\$ 6,825,879
Operating Expense	149,428,645	149,862,607	(433,962)
Operating Income/Loss	\$ (51,895,773)	\$ (59,155,614)	\$ 7,259,841
Non-Operating Revenue and Expense	\$ 68,443,386	\$ 65,929,456	\$ 2,513,930
Income (Loss) before Other Revenues, Expenses, Gains, or Losses	\$ 16,547,613	\$ 6,773,842	\$ 9,773,771
Other Revenues, Expenses, Gains, Losses and Special Items	\$ 1,088,503	\$ 760,208	\$ 328,295
Change in Net Position	\$ 17,636,116	\$ 7,534,050	\$ 10,102,066
Net Position at beginning of year	\$ (922,755)	\$ (8,456,805)	\$ 7,534,050
Net Position at End of Year	\$ 16,713,361	\$ (922,755)	\$ 17,636,116

In Fiscal Year 2025, the University saw a notable increase in enrollment, along with rises in tuition, housing, and dining fees. Additionally, there was a \$7,141,711 reduction in pension expenses. We also added two new buildings to our assets with a total cost of \$5,157,674.

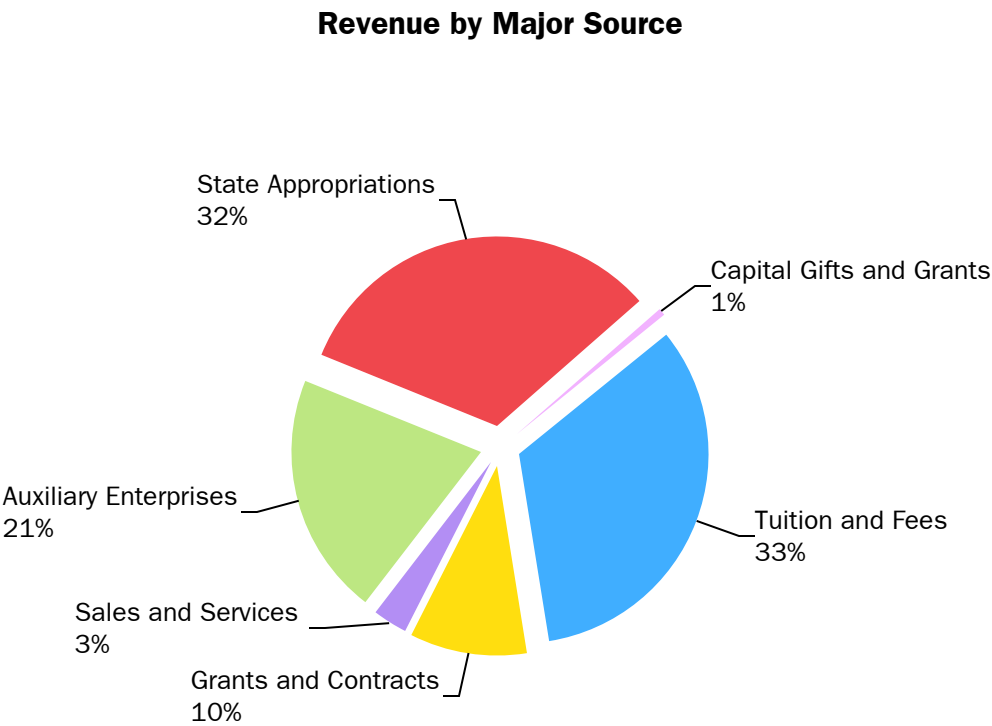
## Revenue

For the years ended June 30, 2025 and June 30, 2024, revenues by source were as follows:

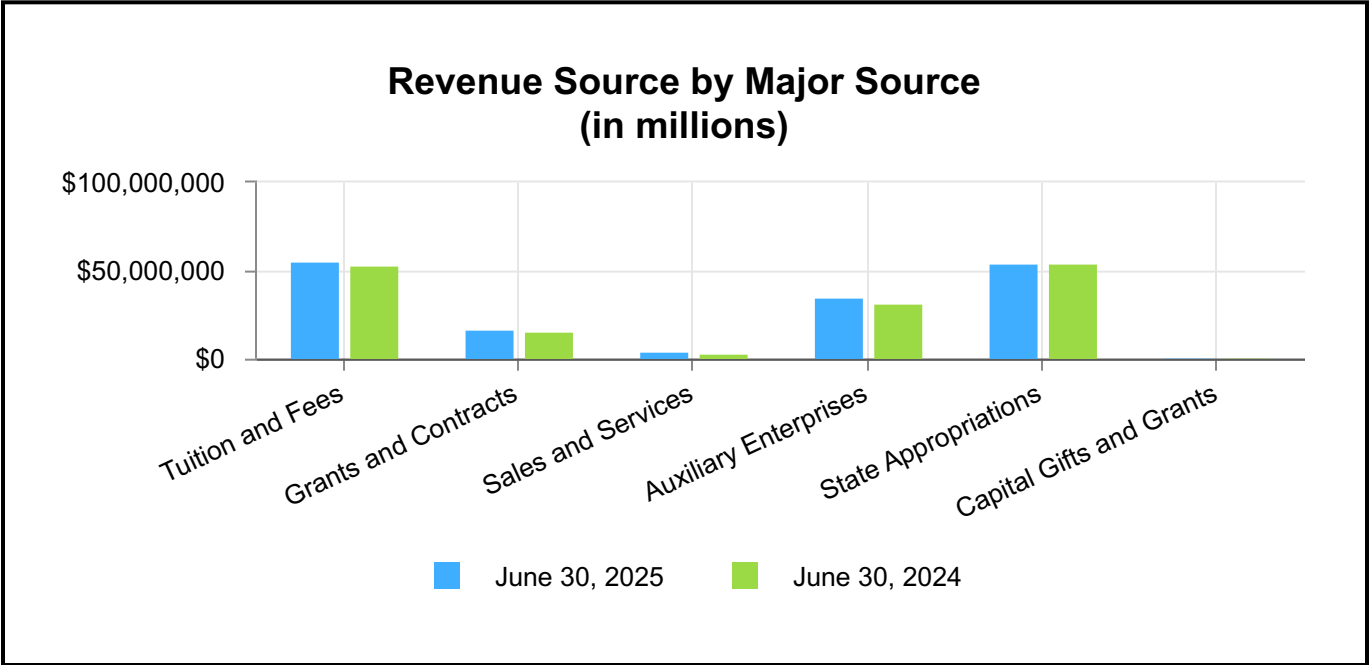
REVENUES BY SOURCE	June 30, 2025	June 30, 2024	Increase/ (Decrease)
Tuition and Fees	\$ 56,228,441	\$ 53,420,603	\$ 2,807,838
Grants and Contracts	373,612	504,285	(130,673)
Sales and Services	5,004,319	3,820,701	1,183,618
Auxiliary Enterprises	34,939,093	32,200,602	\$ 2,738,491
Other Operating Revenues	987,407	760,802	226,605
<b>Total Operating Revenues</b>	<b>\$ 97,532,872</b>	<b>\$ 90,706,993</b>	<b>\$ 6,825,879</b>
State Appropriations	\$ 54,716,532	\$ 54,776,570	\$ (60,038)
Grants and Contracts	12,938,861	10,777,344	2,161,517
Gifts	490,863	422,368	\$ 68,495
Investment Income (Loss)	3,028,033	3,312,151	(284,118)
Other Nonoperating Revenues	408,610	(3,074)	411,684
<b>Total Nonoperating Revenues</b>	<b>\$ 71,582,899</b>	<b>\$ 69,285,359</b>	<b>\$ 2,297,540</b>
State Capital Gifts and Grants	\$ 920,172	\$ 164,962	\$ 755,210
Other Capital Gifts and Grants	123,495	548,363	(424,868)
<b>Total Capital Gifts and Grants</b>	<b>\$ 1,043,667</b>	<b>\$ 713,325</b>	<b>\$ 330,342</b>
Additions to Permanent and Term Endowments	44,836	46,883	(2,047)
<b>Total Revenues</b>	<b>\$ 170,204,274</b>	<b>\$ 160,752,560</b>	<b>\$ 9,451,714</b>

Total Operating Revenues increased \$6,825,879, resulting from a Tuition increase of 2.5% and a student headcount increase of 4.2%. Additionally, Auxiliary Enterprises increased due to a 3.25% increase in Housing Fee and a 7.2% increase in Dining Fee. Total Nonoperating Revenues increase is due to a \$2,215,036 increase in Federal Pell Grant revenues.

Revenue by source (state appropriations, grants and contracts, tuition and fees, auxiliaries, gifts and other sources) is depicted by the following chart:



Revenue by major source for the years ended June 30, 2025 and June 30, 2024 is depicted by the following chart:



## Expenses

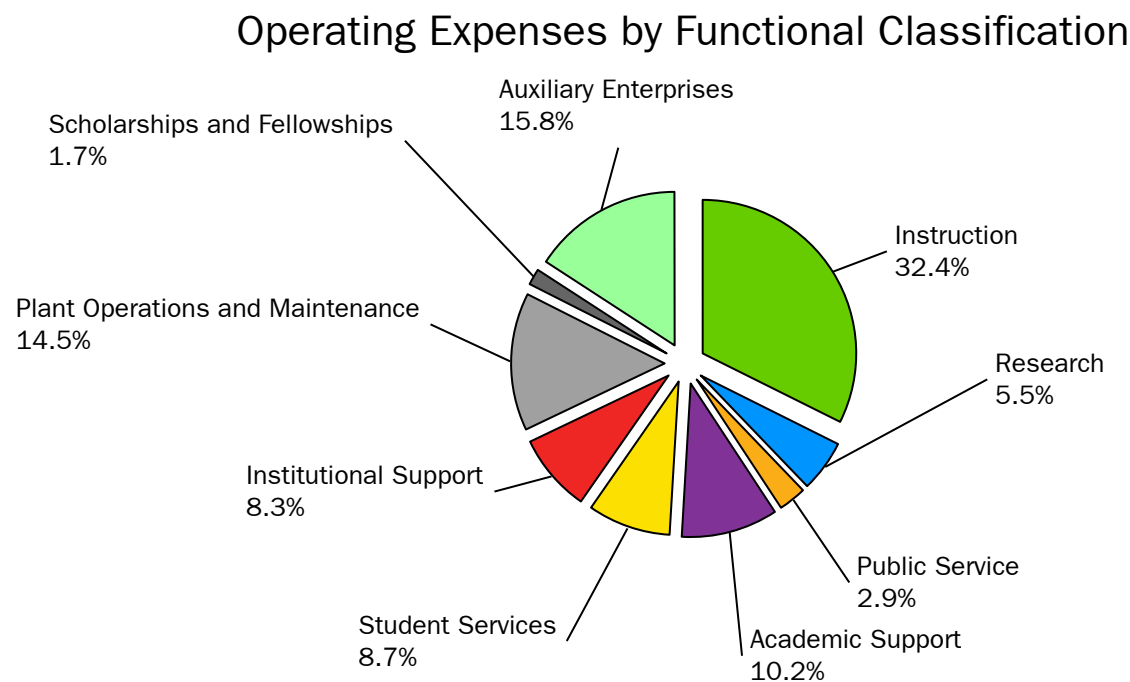
For the years ended June 30, 2025 and June 30, 2024, expenses by functional classification were as follows:

EXPENSES BY FUNCTIONAL CLASSIFICATION	June 30, 2025	June 30, 2024	Increase/ (Decrease)
Instruction	\$ 48,377,408	\$ 46,845,922	\$ 1,531,486
Research	8,150,120	8,138,391	11,729
Public Service	4,376,447	4,398,957	(22,510)
Academic Support	15,223,772	15,227,150	(3,378)
Student Services	13,041,966	12,388,326	653,640
Institutional Support	12,334,399	19,215,540	(6,881,141)
Plant Operations and Maintenance	21,709,645	18,285,563	3,424,082
Scholarships and Fellowships	2,561,637	2,489,859	71,778
Auxiliary Enterprises	23,653,251	22,872,899	780,352
Total Operating Expenses	\$ 149,428,645	\$ 149,862,607	\$ (433,962)
Interest Expense	3,139,513	3,355,903	(216,390)
Total Nonoperating Expenses	\$ 3,139,513	\$ 3,355,903	(216,390)
Total Expenses	\$ 152,568,158	\$ 153,218,510	\$ (650,352)

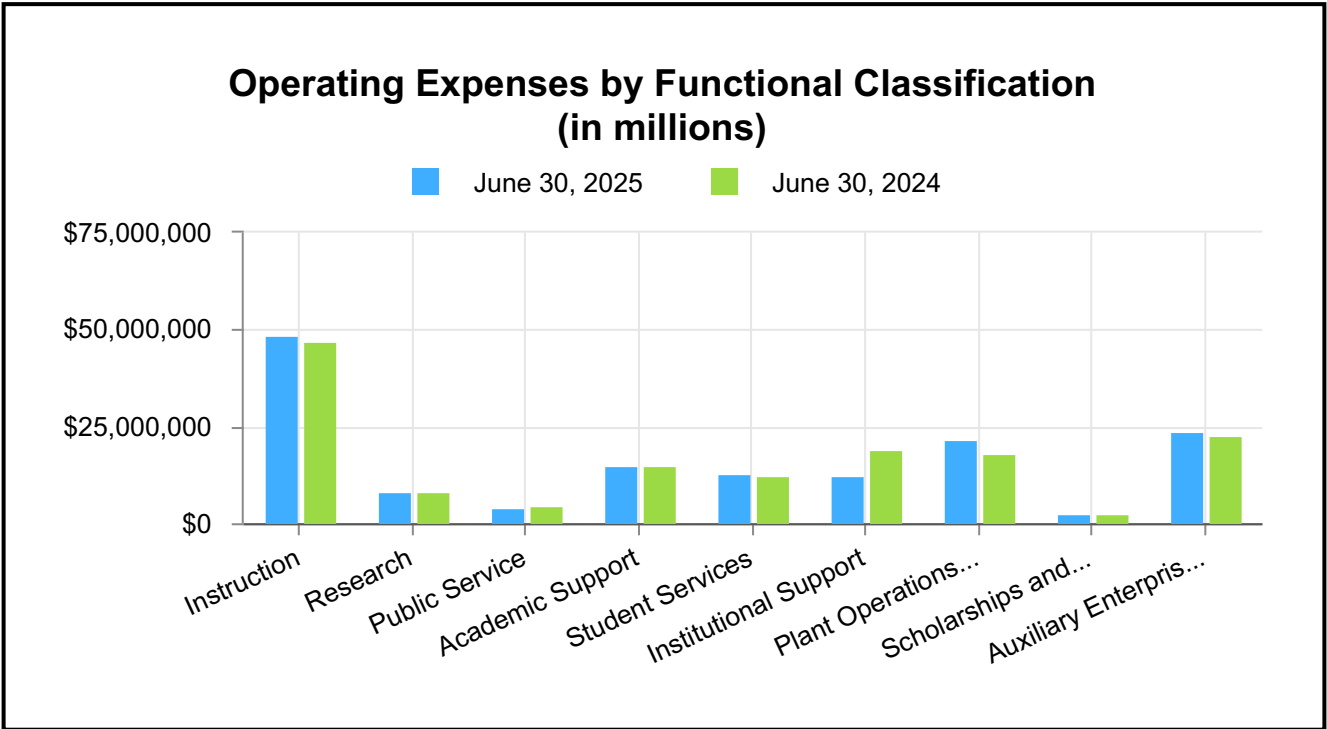
Total expenses decreased due to reductions of \$7,141,711 in pension expense and \$824,439 in OPEB expense. In Fiscal Year 2025, faculty and staff salaries increased due to a cost-of-living adjustment from the Governor.



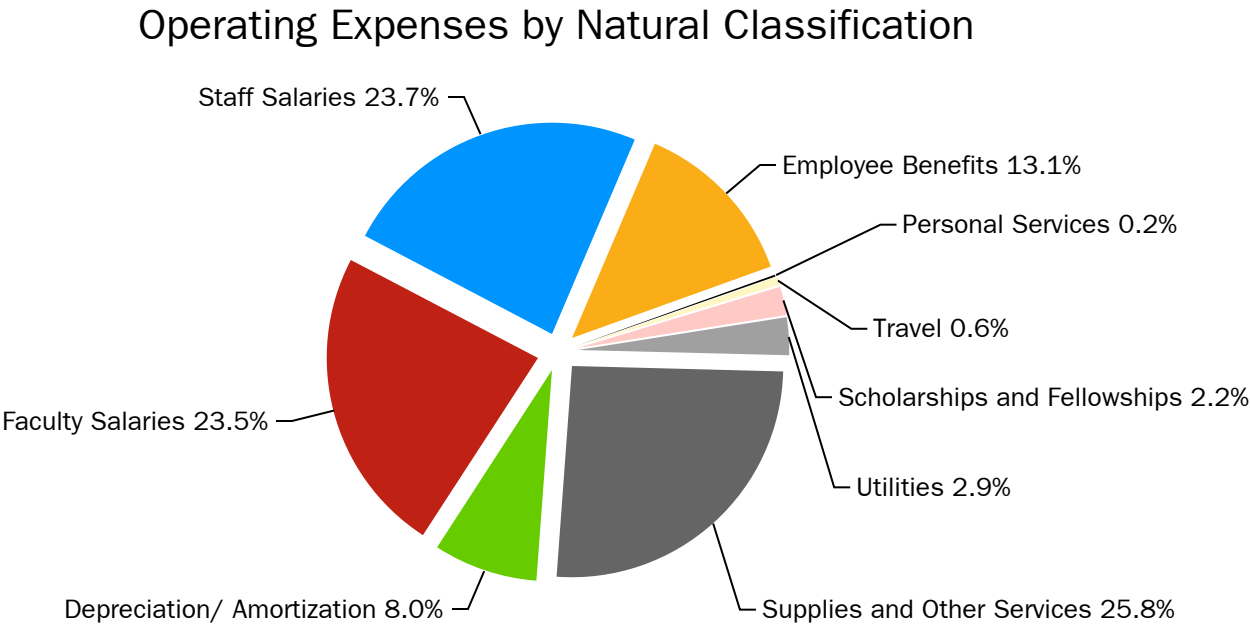
The following chart depicts the fiscal 2025 operating expenses by functional classification.



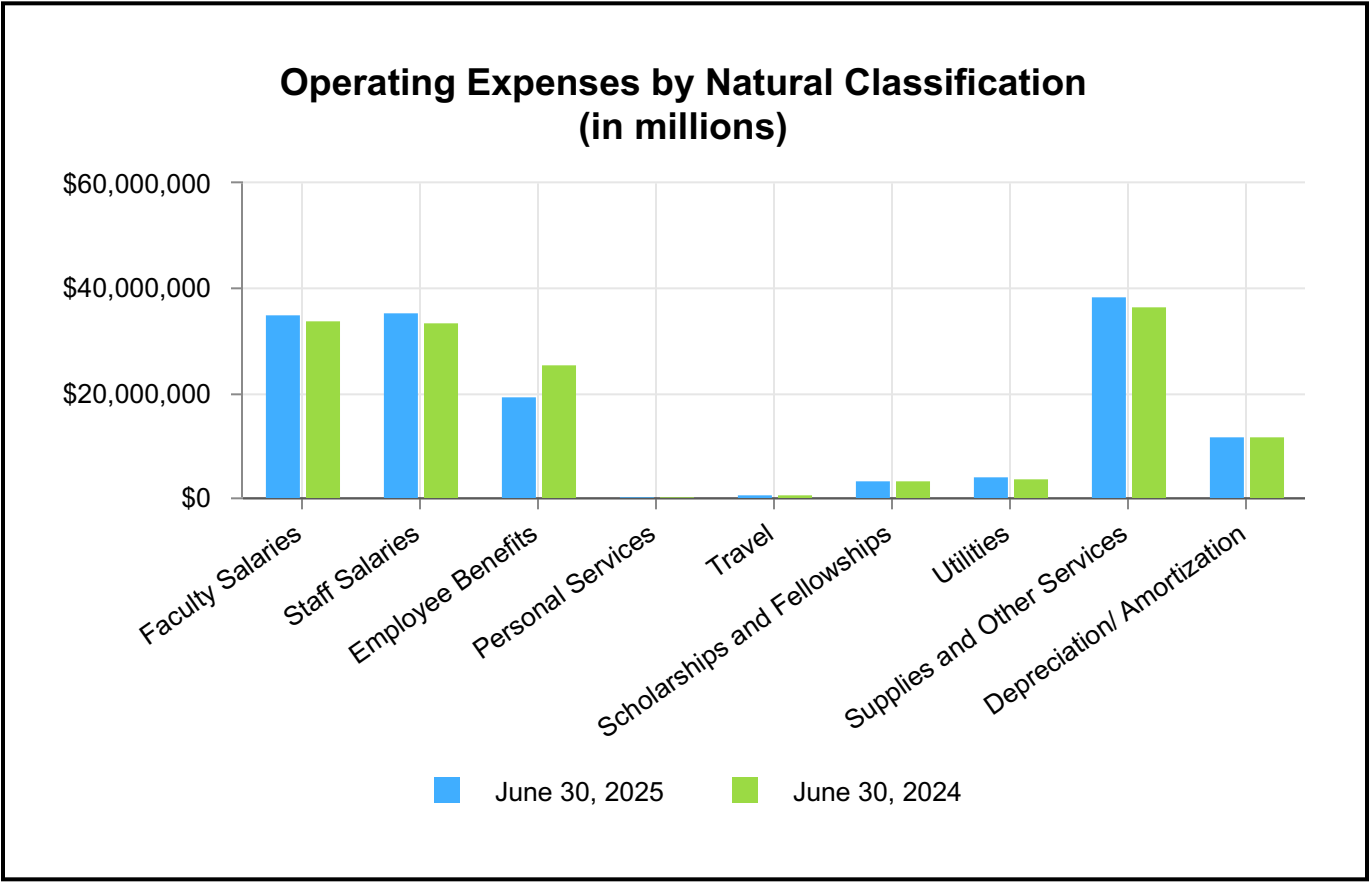
Operating expenses by functional classification for the years ended June 30, 2025 and June 30, 2024 is depicted by the following chart:



The following chart depicts the fiscal 2025 operating expenses by natural classification.



Operating expenses by natural classification for the years ended June 30, 2025 and June 30, 2024 are depicted by the following chart:



### Statement of Cash Flows

The Statement of Cash Flows presents detailed information about the cash activity of the University during the year and is divided into five sections. The first section is concerned with operating cash flows and reflects the net cash used by the various operating activities of the University. The second section is related to cash flows from non-capital financing activities, which reflects the cash received and spent for non-capital financing purposes. The third section summarizes cash flows from capital and related financing activities and contains cash used for the acquisition and construction of capital and related items. The fourth section is comprised of the cash flows from investing activities and includes the purchases, proceeds and interest received from investing activities. The fifth, and final, section reconciles the net cash used to the operating income or loss as reflected on the Statement of Revenues, Expenses and Changes in Net Position.

Cash Flows for the Years Ended June 30, 2025 and 2024, Condensed

CONDENSED STATEMENT OF NET CASH FLOWS	June 30, 2025	June 30, 2024
Cash Provided (Used) by:		
Operating Activities	\$ (48,676,481)	\$ (44,052,138)
Non-Capital Financing Activities	68,629,601	65,833,654
Capital and Related Financing Activities	(18,217,882)	(14,311,763)
Investing Activities	1,503,402	1,537,483
<b>NET CHANGE IN CASH</b>	<b>\$ 3,238,640</b>	<b>\$ 9,007,236</b>
Cash, beginning of year	37,229,138	28,221,902
<b>CASH, end of year</b>	<b>\$ 40,467,778</b>	<b>\$ 37,229,138</b>

### Capital Assets

Capital assets, net of accumulated depreciation, at June 30, 2025 and June 30, 2024 were as follows:

CAPITAL ASSETS, net of accumulated depreciation and amortization	June 30, 2025	June 30, 2024	Increase (Decrease)
Land	\$ 2,726,317	\$ 2,726,317	\$ —
Capitalized Collections	393,629	370,134	23,495
Construction Work-in-Progress	4,337,092	537,692	3,799,400
Building and Building Improvements	162,783,007	166,029,430	(3,246,423)
Facilities and Other Improvements	7,186,892	7,638,979	(452,087)
Equipment	10,296,892	8,600,602	1,696,290
Library Collections	716,370	949,767	(233,397)
Capitalized Collections	16,797	17,444	(647)
Water, Timber, Mineral Rights, and Easements	—	—	—
Patents, Trademarks, and Copyrights	—	—	—
Software	—	68,156	(68,156)
<b>Capital Assets, net of accumulated depreciation and amortization</b>	<b>\$ 188,456,996</b>	<b>\$ 186,938,521</b>	<b>\$ 1,518,475</b>

### Intangible Right-To-Use Assets

Intangible Right-To-Use assets, net of amortization, at June 30,2025 and June 30,2024 were as follows:

INTANGIBLE RIGHT-TO-USE ASSETS, net of accumulated amortization	June 30, 2025	June 30, 2024	Increase (Decrease)
Land	197,512	—	\$ 197,512
Building and Building Improvements	\$ 65,950	\$ 524,983	\$ (459,033)
Facilities and Other Improvements	76,539	93,850	(17,311)
Subscription Based IT Arrangements (SBITAs)	320,816	506,812	(185,996)
Intangible Right-to-Use Assets, net of accumulated amortization	\$ 660,817	\$ 1,125,645	\$ (464,828)

The overall decrease in Intangible Right-To-Use Assets is due to early termination of two leases totaling \$309,745.

### Long Term Liabilities

Georgia College & State University had Long-Term Liabilities of \$91,275,342 of which \$8,268,668 was reflected as a current liability at June 30, 2025. For additional information concerning Long-Term Liabilities, see Note 8 in the Notes to the Financial Statements.

Notes to the Financial Statement are an integral part of the basic financial statements and communicate information essential for fair presentation. For example, the notes convey information concerning significant accounting policies used to prepare the financial statements, detailed information on cash and investments, receivables, capital leases, compensated absences, retirement and other postemployment benefits, capital assets and a report of operating expenses by function.

### Economic Outlook

The economic outlook for higher education in Georgia and across the United States remains cautiously optimistic. Institutions are strategically adapting to evolving workforce demands and shifting student expectations. Georgia College & State University is no exception. Senior leadership is confident that the financial resources necessary to support the University's mission, programs, and services will remain stable and sufficient in the foreseeable future.

As Georgia's designated public liberal arts institution, Georgia College & State University continues to uphold a formidable reputation for delivering high-quality academic programs and enriching curricular experiences. The University actively promotes the value of a liberal arts education as essential preparation for success in today's dynamic workforce, providing the University with a distinctive edge in the higher education landscape, while creating expansive programming to support the growing workforce demands in health care, education, and business for the region, state, and beyond.

### Enrollment Trends and Achievements

Fiscal Year (FY) 2025 marked a pivotal year for enrollment growth and stability. The University focused on three key areas:

- **Stabilizing undergraduate enrollment**
- **Increasing student retention**
- **Expanding graduate recruitment efforts**



These strategic efforts helped the University recover from pandemic-related enrollment declines and led to record-setting results:

- **Undergraduate enrollment** reached a fall semester record of **6,006 students**, a **4.2% increase** over **FY 2024**.
- **Total fall enrollment** rose from **6,811 in FY 2024** to **7,097 in FY 2025**.
- **Retention rates** returned to pre-pandemic levels, continuing the University in the top tier of the University System of Georgia.
- **Graduation rates** for three-, four- and six-year cohorts showed modest but positive gains.
- **Undergraduate full-time equivalency** averaged **98.6%**.
- **Undergraduate credit hours** increased by **13,089**, while **graduate credit hours** rose by **1,118**.

These trends position the University for sustained growth in formula funding and long-term financial health.

### **Financial Performance**

Georgia College & State University ended Fiscal Year 2025 on strong financial footing. The positive trajectory reflects the University's commitment to enrollment-driven revenue strategies and prudent fiscal management. Projected formula funding, stable undergraduate cohorts, and increases in graduate enrollment and retention rates are expected to generate modest revenue increases for the near future, positively aligning the University in the upcoming financial cycles.

### **Strategic Priorities and Future Planning**

Looking ahead, the University remains focused on:

- **Maintaining stable undergraduate enrollment**
- **Expanding graduate programs**
- **Investing in student success and student support services**
- **Identifying cost containment and redirection opportunities**

The University is committed to staying agile and responsive to the rapidly changing higher education environment. By aligning operational efforts with enrollment trends and financial sustainability, the University is well-positioned to meet emerging challenges and seize new opportunities.

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# Financial Statements (GAAP Basis)



# **GEORGIA COLLEGE & STATE UNIVERSITY** **STATEMENT OF NET POSITION** **JUNE 30, 2025**

Georgia College & State  
University

## **ASSETS**

### **Current Assets**

Cash and Cash Equivalents	\$	39,634,355
Cash and Cash Equivalents (Externally Restricted)		598,187
Accounts Receivable, net		
Federal Financial Assistance		423,524
Affiliated Organizations		53,359
Other		4,045,797
Notes Receivable, net	—	
Inventories		38,802
Prepaid Items		1,281,897
Other Assets		—
Total Current Assets	\$	46,075,921

### **Non-Current Assets**

Accounts Receivable, net		
Due From USO - Capital Liability Reserve Fund		772,563
Investments		12,231,062
Notes Receivable, net		—
Non-current Cash (Externally Restricted)		235,236
Investments (Externally Restricted)		7,319,145
Intangible Right-to-Use Assets, net		660,817
Capital Assets, net		188,456,996
Total Non-Current Assets	\$	209,675,819

## **TOTAL ASSETS**

\$ 255,751,740

## **DEFERRED OUTFLOWS OF RESOURCES**

\$ 31,197,225

The notes to the financial statements are an integral part of this statement.



# GEORGIA COLLEGE & STATE UNIVERSITY

## STATEMENT OF NET POSITION 2025

	Georgia College & State University	
<b>LIABILITIES</b>		
<b>Current Liabilities</b>		
Accounts Payable	\$	6,469,497
Salaries Payable		250,244
Benefits Payable		320,649
Contracts Payable		1,579,530
Retainage Payable		178,107
Due to Affiliated Organizations		6,147
Advances (Including Tuition and Fees)		2,588,054
Deposits		373,099
Deposits Held for Other Organizations		3,371
Other Liabilities		1,154,374
Subscription Obligations		123,518
Notes and Loans Payable - External		5,573,388
Lease Obligations - External		50,534
Compensated Absences		2,521,228
Total Current Liabilities	\$	21,191,740
<b>Non-Current Liabilities</b>		
Subscription Obligations		74,856
Notes and Loans Payable - External		81,903,057
Lease Obligations - External		289,255
Compensated Absences		739,506
Net Other Post Employment Benefits Liability		55,435,700
Net Pension Liability		62,888,034
Total Non-Current Liabilities	\$	201,330,408
<b>TOTAL LIABILITIES</b>	\$	222,522,148
<b>DEFERRED INFLOWS OF RESOURCES</b>		
	\$	47,713,456
<b>NET POSITION</b>		
Net Investment in Capital Assets	\$	102,421,306
Restricted for:		
Nonexpendable		7,554,381
Expendable		598,187
Unrestricted (Deficit)		(93,860,513)
<b>TOTAL NET POSITION</b>	\$	16,713,361

The notes to the financial statements are an integral part of this statement.

# **GEORGIA COLLEGE & STATE UNIVERSITY** **STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION** **FOR FISCAL YEAR ENDED JUNE 30, 2025**

	Georgia College & State University
<b>OPERATING REVENUES</b>	
Student Tuition and Fees (net)	\$ 56,228,441
Grants and Contracts	
Federal	316,008
State	44,592
Other	13,012
Sales and Services	5,004,319
Rents and Royalties	308,746
Auxiliary Enterprises	
Residence Halls	19,404,873
Bookstore	643,945
Food Services	10,251,627
Parking/Transportation	1,785,105
Intercollegiate Athletics	2,517,944
Other Organizations	335,599
Other Operating Revenues	678,661
Total Operating Revenues	<u>\$ 97,532,872</u>
<b>OPERATING EXPENSES</b>	
Faculty Salaries	\$ 35,156,867
Staff Salaries	35,462,887
Employee Benefits	19,567,454
Other Personal Services	247,773
Travel	942,098
Scholarships and Fellowships	3,293,827
Utilities	4,321,106
Supplies and Other Services	38,494,511
Depreciation and Amortization	11,942,122
Total Operating Expenses	<u>\$ 149,428,645</u>
Operating Income (Loss)	<u>\$ (51,895,773)</u>

The notes to the financial statements are an integral part of this statement.

**GEORGIA COLLEGE & STATE UNIVERSITY**  
**STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION**  
**FOR FISCAL YEAR ENDED JUNE 30, 2025**

	Georgia College & State University
<b>NONOPERATING REVENUES (EXPENSES)</b>	
State Appropriations	\$ 54,716,532
Grants and Contracts	
Federal	10,189,674
State	158,443
Other	2,590,744
Gifts	490,863
Investment Income (Loss)	3,028,033
Interest Expense	(3,139,513)
Other Nonoperating Revenues (Expenses)	408,610
	<hr/>
Net Nonoperating Revenues	\$ 68,443,386
	<hr/>
Income (Loss) Before Other Revenues, Expenses, Gains, or Losses	\$ 16,547,613
	<hr/>
Capital Grants and Gifts	
State	920,172
Other	123,495
Additions to Permanent and Term Endowments	44,836
	<hr/>
Total Other Revenues, Expenses, Gains or Losses	\$ 1,088,503
	<hr/>
Change in Net Position	\$ 17,636,116
	<hr/>
Net Position, Beginning of Year, As Originally Reported	(922,755)
Prior Year Adjustments	—
	<hr/>
Net Position, Beginning of Year, Restated	\$ (922,755)
	<hr/>
Net Position, End of Year	\$ 16,713,361
	<hr/> <hr/>

The notes to the financial statements are an integral part of this statement.

**GEORGIA COLLEGE & STATE UNIVERSITY**  
**STATEMENT OF CASH FLOWS**  
**FOR FISCAL YEAR ENDED JUNE 30, 2025**

	Georgia College & State University
CASH FLOWS FROM OPERATING ACTIVITIES	
Payments from Customers	\$ 94,823,204
Grants and Contracts (Exchange)	283,512
Payments to Suppliers	(69,130,268)
Payments to Employees	(71,358,781)
Payments for Scholarships and Fellowships	(3,293,827)
Loans Issued to Students	(4,975)
Collection of Loans from Students	4,975
Other Payments	(321)
Net Cash Used by Operating Activities	<u>\$ (48,676,481)</u>
CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES	
State Appropriations	\$ 54,716,532
Gifts and Grants Received for Other Than Capital Purposes	14,031,739
Other Non-Capital Financing Receipts	48,477
Other Non-Capital Financing Payments	(167,147)
Net Cash Flows Provided by Non-Capital Financing Activities	<u>\$ 68,629,601</u>
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES	
Capital Gifts and Grants Received	\$ 2,809,030
Purchases of Capital and Intangible Right-to-Use Assets	(12,407,546)
Principal Paid on Capital Debt and Leases	(5,588,001)
Interest Paid on Capital Debt and Leases	(3,031,365)
Net Cash Used by Capital and Related Financing Activities	<u>\$ (18,217,882)</u>
CASH FLOWS FROM INVESTING ACTIVITIES	
Proceeds from Sales and Maturities of Investments	\$ 714,480
Investment Gain	1,452,890
Purchase of Investments	(663,968)
Net Cash Provided by Investing Activities	<u>\$ 1,503,402</u>
Net Increase in Cash and Cash Equivalents	\$ 3,238,640
Cash and Cash Equivalents, Beginning of Year	<u>37,229,138</u>
Cash and Cash Equivalents, End of Year	<u><u>\$ 40,467,778</u></u>

The notes to the financial statements are an integral part of this statement.



# **GEORGIA COLLEGE & STATE UNIVERSITY** **STATEMENT OF CASH FLOWS** **FOR FISCAL YEAR ENDED JUNE 30, 2025**

## Georgia College & State University

### RECONCILIATION OF OPERATING LOSS TO

#### NET CASH USED BY OPERATING ACTIVITIES:

Operating Loss	\$	(51,895,773)
Adjustments to Reconcile Net Operating Loss to		
Net Cash Used by Operating Activities		
Depreciation and Amortization	\$	11,942,122
Operating Expenses Related to Noncash Gifts	\$	—
Change in Assets and Liabilities:		
Receivables, net	\$	(3,008,326)
Inventories	\$	4,650
Prepaid Items	\$	(124,172)
Other Assets		
Notes Receivable, Net	\$	—
Accounts Payable	\$	1,726,964
Salaries Payable	\$	52,629
Benefits Payable	\$	26,512
Contracts Payable	\$	(163,126)
Retainage Payable	\$	5,837
Deposits	\$	(3,300)
Advances (Including Tuition and Fees)	\$	188,424
Other Liabilities	\$	190,125
Funds Held for Others	\$	(322)
Compensated Absences	\$	157,929
Due to Affiliated Organizations	\$	6,147
Pollution Remediation	\$	—
Claims and Judgments	\$	—
Net Pension Liability	\$	(15,616,327)
Other Post-Employment Benefit Liability	\$	(6,188,891)
Change in Deferred Inflows/Outflows of Resources:		
Deferred Inflows of Resources	\$	5,311,432
Deferred Outflows of Resources	\$	8,710,985
Net Cash Used by Operating Activities	\$	<u>(48,676,481)</u>

#### NON-CASH INVESTING, NON-CAPITAL FINANCING, AND CAPITAL AND RELATED FINANCING TRANSACTIONS

##### Noncapital Financing Activities Noncash Items:

Current Year Accruals Related to Non-operating Non-capital Grants and Gifts	\$	42,362
Amortization of Non-capital Financing Activities Advances and Deferred Inflows	\$	140,981
Other Noncapital Financing Activities Noncash Items	\$	168,861

##### Capital Financing Activities Noncash Items:

Gift of Capital Assets	\$	123,495
Gain (Loss) on Disposal of Capital Assets	\$	(412,167)
Accrual of Capital Asset Related Payables	\$	1,005,783
Intangible Right-to-Use Assets Acquired by Incurring Lease Obligations	\$	219,910
Early Extinguishment of Capital Debt	\$	651,921
Amortization of Deferred Gain (Loss) of Capital Debt Refunded	\$	(108,148)

##### Investing Activities Noncash Items:

Unrealized Gain (Loss) on Investments	\$	1,575,143
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The notes to the financial statements are an integral part of this statement.

**GEORGIA COLLEGE & STATE UNIVERSITY**  
**STATEMENT OF FIDUCIARY NET POSITION**  
**FOR FISCAL YEAR ENDED JUNE 30, 2025**

	<u>Custodial Funds</u>
<b>ASSETS</b>	
Receivables	
Other	\$ 3,522,873
Total Assets	<u>3,522,873</u>
<b>LIABILITIES</b>	
Cash Overdraft	\$ 2,884,641
Accounts Payable	369
Deposits held for other organizations	<u>102</u>
Total Liabilities	<u>2,885,112</u>
<b>NET POSITION</b>	
Restricted for:	
Individuals, Organizations, and Other Governments	<u>\$ 637,761</u>

**GEORGIA COLLEGE & STATE UNIVERSITY**  
**STATEMENT OF CHANGES IN FIDUCIARY NET POSITION**  
**FOR FISCAL YEAR ENDED JUNE 30, 2025**

	<u>Custodial Funds</u>
ADDITIONS	
Federal Financial Aid	\$ 23,677,468
State Financial Aid	36,715,410
Other Financial Aid	4,652,593
Clubs and Other Organizations Fund Raising	267,610
	<hr/>
Total Additions	65,313,081
DEDUCTIONS	
Scholarships and Other Student Support	65,103,232
Student Organizations Support	271,145
	<hr/>
Total Deductions	65,374,377
Net Increase (Decrease) in Fiduciary Net Position	-61,296
Net Position, Beginning of Year	
Net Position, Beginning of Year, As Originally Reported	699,057
	<hr/>
Net Position, End of Year	<u><u>\$ 637,761</u></u>

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# Notes to the Financial Statements

## GEORGIA COLLEGE & STATE UNIVERSITY



**GEORGIA COLLEGE & STATE UNIVERSITY**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**JUNE 30, 2025**

**Note 1 Summary of Significant Accounting Policies**

**Nature of Operations**

Georgia College & State University (the University) serves the state and national communities by providing its students with academic instruction that advances fundamental knowledge and by disseminating knowledge to the people of Georgia, the nation, and throughout the world.

**Reporting Entity**

As defined by Official Code of Georgia Annotated (O.C.G.A) § 20-3-50, the University is part of the University System of Georgia (USG), an organizational unit of the State of Georgia (the State) under the governance of the Board of Regents (Board). The Board has constitutional authority to govern, control and manage the USG. The Board is composed of 19 members, one member from each congressional district in the State and five additional members from the state-at-large, appointed by the Governor and confirmed by the Senate. Members of the Board serve a seven year term and members may be reappointed to subsequent terms by a sitting governor.

The University does not have the right to sue/be sued without recourse to the State. The University's property is the property of the State and subject to all the limitations and restrictions imposed upon other property of the State by the Constitution and laws of the State. In addition, the University is not legally separate from the State. Accordingly, the University is included within the State's basic financial statements as part of the primary government as defined in section 2100 of the Governmental Accounting Standards Board (GASB) Codification of Governmental Accounting and Financial Reporting Standards.

The accompanying basic financial statements are intended to supplement the State's Annual Comprehensive Financial Report (ACFR) by presenting the financial position and changes in financial position and cash flows of only that portion of the business-type activities of the State that is attributable to the transactions of the University. These financial statements do not purport to, and do not, present fairly the financial position of the State as of June 30, 2025, the changes in its financial position or its cash flows for the year then ended, in conformity with accounting principles generally accepted in the United States of America.

The accompanying basic financial statements should be read in conjunction with the State's ACFR. The most recent State of Georgia ACFR can be obtained through the State Accounting Office, 200 Piedmont Avenue, Suite 1604 (West Tower), Atlanta, Georgia 30334 or online at [sao.georgia.gov/annual-comprehensive-financial-reports](http://sao.georgia.gov/annual-comprehensive-financial-reports).

**Basis of Accounting and Financial Statement Presentation**

The financial statements have been prepared in accordance with generally accepted accounting principles (GAAP) as prescribed by the GASB and are presented as required by these standards to provide a comprehensive, entity-wide perspective of the University's assets, deferred outflows, liabilities, deferred inflows, net position, revenues, expenses, changes in net position and cash flows.

The University's business-type activities and fiduciary fund financial statements have been presented using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis, revenues are recognized when earned, and expenses are recorded when an obligation has been incurred. Grants and similar items are recognized as revenues in the fiscal year in which eligibility requirements imposed by the provider have been met. All significant intra-fund transactions have been eliminated.

The University reports the following fiduciary funds:

- Custodial Funds - Accounts for activities of resulting from the University's acting as an agent or fiduciary for various governments, companies, clubs or individuals.

### **New Accounting Pronouncements**

In June 2022, the GASB issued Statement No. 101, Compensated Absences, effective for fiscal years beginning after December 15, 2023. The objectives of this statement is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. Under this statement, leave liabilities should be recognized for both unused and used-but-unsettled leave, attributable to services already rendered, that accumulates and is likely to be used or paid. The adoption of this statement does not have a significant impact on the financial statements.

In December 2023, the GASB issued Statement No. 102, Certain Risk Disclosures, effective for fiscal years beginning after June 15, 2024. The objectives of this Statement are to enhance accounting and financial reporting requirements to provide better information to understand and anticipate certain risks to the financial condition by disclosing certain concentrations or constraints and related events that have occurred or have begun to occur that could result in a substantial impact. The adoption of this statement does not have a significant impact on the financial statements and will be applied prospectively.

### **Cash and Cash Equivalents**

Cash and Cash Equivalents consist of petty cash, demand deposits and time deposits in authorized financial institutions, and cash management pools that have the general characteristics of demand deposit accounts. Cash and Cash Equivalents that cannot be used to pay current liabilities are classified as non-current assets in the Statement of Net Position. Cash and Cash Equivalents restricted as to use by a third party are reported as externally restricted.

### **Investments**

Investments include financial instruments with terms in excess of 13 months, certain other securities for the production of revenue, land, and other real estate held as investments by endowments. The University accounts for its investments at fair value. Changes in the fair value of investments are reported as a component of investment income in the Statement of Revenues, Expenses, and Changes in Net Position. The Board of Regents Diversified Fund, and the Board of Regents Total Return Fund are included as investments. Investments that cannot be used to pay current liabilities are classified as non-current assets in the Statement of Net Position. Investments restricted as to use by a third party are reported as externally restricted.

### **Accounts Receivable**

Accounts receivable consists of tuition and fees charged to students and auxiliary enterprise services provided to students, faculty and staff, the majority of whom reside in the State of Georgia. Accounts receivable also includes amounts due from federal, state and local governments, or private sources, in connection with reimbursement of allowable expenditures made pursuant to the University's grants and contracts. Accounts receivable are recorded net of estimated uncollectible amounts.

### **Inventories**

The University does not maintain an inventory for consumable supplies. Resale inventories are valued at cost using the average-cost basis.

### **Prepaid Items**

Payments made to vendors and state and local government organizations for services that will benefit periods beyond June 30, 2025 are recorded as prepaid items.

### **Capital Assets**

Capital assets are recorded at cost at the date of acquisition, or acquisition value (entry price) at the date of donation in the case of gifts. For equipment, the University's capitalization policy includes all items with a unit cost of \$5,000 or more, and an estimated useful life of greater than one year. Renovations to buildings, infrastructure, and land improvements that exceed \$100,000 and/or significantly increase the value or extend the useful life of the structure are capitalized. Routine repairs and maintenance are charged to operating expense in the year in which the expense was incurred.

Depreciation, which also includes amortization of intangible assets such as water, timber, and mineral rights, easements, patents, trademarks, and copyrights, as well as software, is computed using the straight-line method over the estimated useful lives of the assets, generally 40 to 60 years for buildings, 20 to 25 years for infrastructure and land improvements, 10 years for library books, and 3 to 20 years for equipment. Residual values will generally be 10% of historical costs for infrastructure, buildings and building improvements, and facilities and other improvements.

To fully understand plant additions in the University, it is necessary to look at the activities of the Georgia State Financing and Investment Commission (GSFIC) - an organization that is external to the System. GSFIC issues bonds for and on behalf of the State of Georgia, pursuant to powers granted to it in the Constitution of the State of Georgia and the Act

creating the GSFIC. The bonds so issued constitute direct and general obligations of the State of Georgia, to the payment of which the full faith, credit and taxing power of the State are pledged.

For projects managed by GSFIC, GSFIC retains construction in progress in its accounting records throughout the construction period and transfers the entire project to the institutional unit of the University System when complete. For projects managed by institutions of the USG, the institutions retain construction in progress on their books and are reimbursed by GSFIC.

### **Intangible Right-To-Use Assets**

The University leases certain academic spaces, administrative offices, and equipment under lease agreements. The University has leases under which it is obligated as a lessee. Leases, as a lessee, are included in intangible right-to-use assets and lease obligations on the Statement of Net Position. Financed leases, which transfer ownership, are included in capital assets and notes payable on the Statement of Net Position.

The University also entered into certain subscription-based agreements to use vendor-provided information technology (IT). Subscription-based information technology arrangements (SBITAs) result in an intangible right-to-use asset and a subscription obligation on the Statement of Net Position. The University capitalizes SBITA items that are greater than \$100,000 over the subscription term and the initial term exceeds 12 months.

An intangible right-to-use asset represents the University's right to use an underlying asset for the lease or subscription term. Lease and subscription obligations represent the University's liability to make lease and subscription payments arising from the lease and subscription agreement. Intangible right-to-use assets, lease obligations, and subscription obligations are recognized based on the present value of lease and/or subscription payments over the lease term, where the initial term exceeds 12 months. Residual value guarantees and the value of an option to extend or terminate a lease and subscription are reflected to the extent it is reasonably certain to be paid or exercised. Variable payments based on future performance or usage are not included in the measurement of the lease and/or subscription liability. Intangible right-to-use assets are amortized using a straight-line basis over the shorter of the lease and subscription term or useful life of the underlying asset. Prepayments made before the commencement of the lease and subscription are reported as intangible right-to-use assets in progress.

### **Capital Liability Reserve Fund**

The Capital Liability Reserve Fund (Fund) was established by the Board of Regents to protect the fiscal integrity of the USG to maintain the strongest possible credit ratings associated with Public Private Venture (PPV) projects and to ensure that the Board of Regents can effectively support its long-term capital lease obligations. All USG institutions participating in the PPV program finance the Fund. The Fund serves as a pooled reserve that is managed by the Board of Regents. The Fund shall only be used to address significant shortfalls and only insofar as a requesting USG institution is unable to make the required PPV capital lease payment to the designated affiliated organization. The Fund will continue as long as the Board of Regents has rental obligations under the PPV program and at the conclusion of the program, funds will be returned to each institution. The balance included on the University's Statement of Net Position as Due from USO - Capital Liability Reserve Fund represents the University's contribution to the Fund.

### **Deferred Outflows of Resources**

Deferred outflows of resources consist of the consumption of net position that is applicable to a future reporting period.

### **Deposits**

Deposits represent good faith deposits from students to reserve housing assignments, meal plans or other auxiliary services.

### **Advances**

Advances include amounts received for tuition and fees and certain auxiliary activities prior to the end of the fiscal year but related to the subsequent accounting period. Advances also include amounts received from grant and contract sponsors that have not yet been earned.

### **Deposits Held for Other Organizations**

Deposits held for others result primarily from escheated funds that are the result of unclaimed property.



**Compensated Absences**

Employee leave with pay is accrued at the end of the fiscal year for financial statement purposes for any unused or unsettled balances. The liability and expense incurred are recorded at the end of the fiscal year as compensated absences in the Statement of Net Position, and as a component of compensation and benefit expense in the Statement of Revenues, Expenses, and Changes in Net Position.

**Non-current Liabilities**

Non-current liabilities include: (1) liabilities that will not be paid within the next fiscal year; (2) lease and/or subscription obligations with contractual maturities greater than one year; and (3) other liabilities that, although payable within one year, are to be paid from funds that are classified as non-current assets.

**Deferred Inflows of Resources**

Deferred inflows of resources consist of the acquisition of net position that is applicable to a future reporting period.

**Other Post-Employment Benefit (OPEB)**

The net OPEB liability represents the University's proportionate share of the difference between the total OPEB liability and the fiduciary net position or the fair value of the plan assets as of a given measurement date.

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the Board of Regents Retiree Health Benefit Plan (the Plan) and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by the Plan. For this purpose, the Plan recognizes benefit payments when due and payable in accordance with the benefit terms. Investments are reported at fair value, except for money market investments and participating interest-earning investment contracts that have a maturity at the time of purchase of one year or less, which are reported at cost.

**Pensions and Net Pension Liability**

The net pension liability represents the University's proportionate share of the difference between the total pension liability as a result of the exchange for employee services for compensation and the fiduciary net position or the fair value of the plan assets as of a given measurement date.

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the pension plans' fiduciary net position, additions to/deductions from the plans fiduciary net position have been determined on the same basis as they are reported by Teachers Retirement System of Georgia and Employees' Retirement System of Georgia. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**Public-Private and Public-Public Partnerships**

A public-private or public-public partnership (PPP) is an arrangement in which a government (the transferor) contracts with an operator to provide public services by conveying control of the right to operate or use a nonfinancial asset, such as infrastructure or other capital asset. Some PPP's are service concession arrangements.

**Service Concession Arrangements**

Service concession agreements are arrangements between a government (transferor, one of our institutions) and a third party (operator) in which all of the following criteria are met:

- a) The institution conveys to the operator the right and obligation to provide public services through the use and operation of a capital asset in exchange for significant consideration. Significant consideration could be in the form of up-front payments, installment payments, a new facility or improvements to existing facility.
- b) The operator collects and is compensated by fees from third parties.
- c) The institution has the ability to modify or approve what services the operator is required to provide, to whom services are provided, and prices or rates that can be charged for those services.
- d) The institution is entitled to significant residual interest in the service utility of the asset at the end of the arrangement.

## **Net Position**

The University's net position is classified as follows:

Net investment in capital assets represents the University's total investment in capital assets, net of outstanding debt obligations related to those capital assets and intangible right-to-use assets. To the extent debt has been incurred but not yet expended for capital assets or intangible right-to-use assets, such amounts are not included as a component of net investment in capital assets. The term "debt obligations" as used in this definition does not include debt of the GSFIC as discussed previously in Note 1 - Capital Assets section.

Restricted - non-expendable net position includes endowments and similar type funds in which donors or other outside sources have stipulated, as a condition of the gift instrument, that the principal is to be maintained inviolate and in perpetuity, and invested for the purpose of producing present and future income, which may either be expended or added to principal. For institution-controlled, donor-restricted endowments, the by-laws of the Board of Regents of the University System of Georgia permits each individual institution to use prudent judgment in the spending of current realized and unrealized endowment appreciation. Donor-restricted endowment appreciation is periodically transferred to restricted - expendable accounts for expenditure as specified by the purpose of the endowment. The University maintains pertinent information related to each endowment fund including donor; amount and date of donation; restrictions by the source of limitations; limitations on investments, etc.

Restricted - expendable net position includes resources in which the University is legally or contractually obligated to spend resources in accordance with restrictions by external third parties.

Unrestricted net position represents resources derived from student tuition and fees, state appropriations, and sales and services of educational departments and auxiliary enterprises. These resources are used for transactions relating to the educational and general operations of the University, and may be used at the discretion of the governing board or management to meet current expenses for those purposes, except for unexpended state appropriations (surplus). Unexpended state appropriations must be refunded to the Office of the State Treasurer. These resources also include auxiliary enterprises, which are substantially self-supporting activities that provide services for students, faculty and staff.

When an expense is incurred that can be paid using either restricted or unrestricted resources, the University's policy is to first apply the expense towards unrestricted resources, and then towards restricted resources.

## **Income Taxes**

The University, as a political subdivision of the State of Georgia, is excluded from Federal income taxes under Section 115(1) of the Internal Revenue Code, as amended.

## **Classification of Revenues and Expenses**

The Statement of Revenues, Expenses and Changes in Net Position classifies fiscal year activity as operating and nonoperating according to the following criteria:

- Operating revenue includes activities that have the characteristics of exchange transactions, such as (1) student tuition and fees, net of scholarship allowances, (2) certain federal, state and local grants and contracts, and (3) sales and services.
- Nonoperating revenue includes activities that have the characteristics of non-exchange transactions, such as gifts and contributions, and other revenue sources that are defined as non-operating revenue by GASB Statements No. 9, *Reporting Cash Flows of Proprietary and Non-expendable Trust Funds and Governmental Entities That Use Proprietary Fund Accounting*, and No. 34, *Basic Financial Statements—and Management's Discussion and Analysis—for State and Local Governments*, such as state appropriations and investment income.
- Operating expense includes activities that have the characteristics of exchange transactions.
- Nonoperating expense includes activities that have the characteristics of non-exchange transactions, such as capital financing costs and costs related to investment activity.

### Scholarship Allowances

Scholarship allowances are the difference between the stated charge for goods and services provided by the University, and the amount that is paid by students and/or third parties making payments on the students' behalf. Certain governmental grants, such as Pell grants, and other Federal, state or nongovernmental programs are recorded as either operating or non-operating revenues in the University's financial statements. To the extent that revenues from such programs are used to satisfy tuition, fees and other student charges, the University has recorded contra revenue for scholarship allowances. Tuition, fees and other student charges reported on the Statement of Revenues, Expenses and Changes in Net Position are net of discounts and allowances of \$8,205,027 and waivers in the amount of \$2,130,942.

### Changes in Accounting Estimates

In 2000, the National Association of College and University Business Officers (NACUBO) provided initial guidance on accounting for and reporting financial aid as a discount, commonly referred to as a scholarship allowance. However, NACUBO Advisory 2023-1 recognized that the initial guidance from 2000 understated the actual scholarship allowance while overstating the expense. For the fiscal year ended June 30, 2025, the University adopted the revised principles outlined in NACUBO Advisory 2023-1 to ensure more accurate calculations of the scholarship allowance, resulting in a change in accounting estimate.

The change in estimate was implemented prospectively and reflects updated assumptions and methodologies based on the Advisory's recommendations. The impact of this change on the financial statements for the current fiscal year, as reflected in the Statement of Revenues and Expenditures, is an increase in Student Tuition and Fees (net) and an increase in Operating Expenses: Scholarship and Fellowships.

This change in methodology does not have any impact on the change in net position for prior years.

## Note 2 Deposits and Investments

Cash and cash equivalents and investments as of June 30, 2025 are classified in the accompanying statement of net position as follows:

### Statement of Net Position

Current		
Cash and Cash Equivalents	\$	39,634,355
Cash and Cash Equivalents (Externally Restricted)		598,187
Noncurrent		
Cash (Externally Restricted)		235,236
Investments		12,231,062
Investments (Externally Restricted)		7,319,145

### Statement of Fiduciary Net Position

Cash and Cash Equivalents		(2,884,641)
	\$	<u>57,133,344</u>

Cash on hand, deposits and investments as of June 30, 2025 consist of the following:

Cash on Hand	\$	7,990
Deposits with Financial Institutions		37,325,797
Investments		19,799,557
	\$	<u>57,133,344</u>

## **A. Deposits with Financial Institutions**

Deposits include certificates of deposits and demand deposit accounts, including certain interest bearing demand deposit accounts. The custodial credit risk for deposits is the risk that in the event of a bank failure, the University's deposits may not be recovered. Funds belonging to the State of Georgia (and thus the University) cannot be placed in a depository paying interest longer than ten days without the depository providing a surety bond to the State. In lieu of a surety bond, the depository may pledge as collateral any one or more of the following securities as enumerated in the Official Code of Georgia Annotated (O.C.G.A.) § 50-17-59:

1. Bonds, bills, notes, certificates of indebtedness, or other direct obligations of the United States or of the State of Georgia.
2. Bonds, bills, notes, certificates of indebtedness or other obligations of the counties or municipalities of the State of Georgia.
3. Bonds of any public authority created by the laws of the State of Georgia, providing that the statute that created the authority authorized the use of the bonds for this purpose.
4. Industrial revenue bonds and bonds of development authorities created by the laws of the State of Georgia.
5. Bonds, bills, certificates of indebtedness, notes or other obligations of a subsidiary corporation of the United States government, which are fully guaranteed by the United States government both as to principal and interest and debt obligations issued by the Federal Land Bank, the Federal Home Loan Bank, the Federal Intermediate Credit Bank, the Central Bank for Cooperatives, the Farm Credit Banks, the Federal Home Loan Mortgage Association and the Federal National Mortgage Association.
6. Letters of credit issued by a Federal Home Loan Bank.
7. Guarantee or insurance of accounts provided by the Federal Deposit Insurance Corporation.

The University participates in the State's Secure Deposit Program (SDP), a multi-bank pledging pool. The SDP requires participating banks that accept public deposits in Georgia to operate under the policy and procedures of the program. The Georgia Office of State Treasurer (OST) sets the collateral requirements and pledging level for each covered depository. There are four tiers of collateralization levels specifying percentages of eligible securities to secure covered Deposits: 25%, 50%, 75%, and 110%. The SDP also provides for collateral levels to be increased to amount of up to 125% if economic or financial conditions warrants. The program lists the type of eligible collateral. The OST approves authorized custodians.

In accordance with the SDP, if a covered depository defaults, losses to public depositors are first satisfied with any applicable insurance, followed by demands of payment under any letters of credit or sale of the covered depository's collateral. If necessary, any remaining losses are to be satisfied by assessments made against the other participating covered depositories. Therefore, for disclosure purposes, all deposits of the SDP are considered to be fully collateralized.

At June 30, 2025, the bank balances of the University's deposits totaled \$37,204,296. Of these deposits, \$0 were exposed to custodial credit risk.

## **B. Investments**

The University maintains an investment policy which fosters sound and prudent judgment in the management of assets to ensure safety of capital consistent with the fiduciary responsibility it has to the citizens of Georgia and which conforms to Board of Regents investment policy. All investments are consistent with donor intent, Board of Regents policy and applicable federal and state laws.

GASB Statement No. 72, *Fair Value Measurements and Application* requires fair value measurement be classified and disclosed in one of the following three categories ("Fair Value Hierarchy"):

Level 1 - Quoted prices are available in active markets for identical investments as of the reporting date.

Level 2 - Pricing inputs are observable for the investments, either directly or indirectly, as of the reporting date, but are not the same as those used in Level 1; inputs include comparable market transactions, pricing of similar instruments, values reported by the administrator, and pricing expectations based on internal modeling. Fair value is

determined through the use of models or other valuation methodologies, such as matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices.

Net Asset Value (NAV) – Investments whose fair value is measured at the NAV are excluded from the fair value hierarchy as a practical expedient to fair value. Investments reported at NAV include real estate funds that invest primarily in U.S. commercial real estate. The fair values of real estate investments in this category have been estimated using the net asset value of the University's ownership interest in partners' capital. Real estate investments are less liquid and, generally, cannot be redeemed with the funds through normal redemption procedures. Distributions from real estate investment funds will be received as the underlying investments of a fund are liquidated.

The following table summarizes the valuation of the University's investments measured at fair value on a recurring basis and at net asset value as of June 30, 2025.

	Fair Value	Fair Value Hierarchy		
		Level 1	Level 2	NAV
Investment type:				
Debt Securities				
U.S. Treasuries	\$ 8,246	\$ 8,246		
Implicitly Guaranteed	25,945		\$ 25,945	
Corporate Debt	594,864		594,864	
Money Market Mutual Funds	249,349	249,349		
Mutual Bond Funds	138,847	138,847		
Equity Mutual Funds - Domestic	469,650	469,650		
Equity Securities - Domestic	1,411,031	1,411,031		
Equity Securities - International	538,359	538,359		
Real Estate Investment Trusts	43,127			43,127.00
	<u>\$ 3,479,418</u>	<u>\$ 2,815,482</u>	<u>\$ 620,809</u>	<u>\$ 43,127</u>
Investment Pools				
Board of Regents				
Total Return Fund	9,298,977			
Diversified Fund	7,021,162			
Total Investments	<u>\$ 19,799,557</u>			

#### *Board of Regents Pooled Investment Program*

The USG serves as fiscal agent for various units of the University System of Georgia and affiliated organizations. The USG pools the monies of these organizations with the USG's monies for investment purposes. The investment pool is not registered with the U.S. Securities and Exchange Commission as an investment company. The fair value of the investments is determined daily. The pool does not issue shares. Each participant is allocated a pro rata share of each pooled investment fund balance at fair value along with a pro rata share of the pooled fund's investment returns.

The USG maintains investment policy guidelines for each pooled investment fund that is offered to qualified University System participants. These policies are intended to foster sound and prudent responsibility each institution has to the citizens of Georgia and which conforms to the Board of Regents investment policy. All investments must be consistent with donor intent, Board of Regents policy, and applicable Federal and state laws. Units of the University System of Georgia and their affiliated organizations may participate in the Pooled Investment Fund program. The overall character of the pooled fund portfolio should be one of above average quality, possessing at most an average degree of investment risk. The University's position in the pooled investment fund options are described below.

## Total Return Fund

The Total Return Fund is available to both University System of Georgia institutions and their affiliated organizations. The Fund is another pool designed to be a vehicle to invest funds that are not subject to state regulations concerning investing in equities. This pool offers greater overall equity exposure and is appropriate for investing longer term funds such as endowments. Permitted investments in the fund are domestic US equities, domestic investment grade fixed income, and cash equivalents.

The equity allocation shall range between 60% and 80%, with a target of 70% of the total portfolio. The fixed income (bond) portion of the portfolio shall range between 20% and 40%, with a target of 30% of the total portfolio. Cash reserves and excess income are invested at all times in the highest quality par stable (A1, P1) institutional money market mutual funds, or other high quality short term instruments. The market value of the University's position in the Total Return Fund at June 30, 2025 was \$9,298,977, of which 28% is invested in debt securities. The Effective Duration of the Fund is 5.12 years.

## Diversified Fund

The Diversified Fund is available to both University System of Georgia institutions and their affiliated organizations. The Fund is designed to provide improved return characteristics with reduced volatility through greater diversification. This pool is appropriate for investing longer term funds such as endowments. Permitted investments in the fund may include domestic, international and emerging market equities, domestic fixed income and global fixed income.

The equity allocation shall range between 60% and 80% of the portfolio, with a target of 70% of the total portfolio. The fixed income (bond) portion of the portfolio shall range between 20% and 40%, with a target of 30% of the total portfolio. Cash reserves and excess income are invested at all times in the highest quality par stable (A1, P1) institutional money market mutual funds, or other high quality short term instruments. The market value of the Institution's position in the Diversified Fund at June 30, 2025 was \$7,021,162, of which 29% is invested in debt securities. The Effective Duration of the Fund is 5.03 years.

### Interest Rate Risk

Interest rate risk is the risk that changes in interest rates of debt investments will adversely affect the fair value of an investment. Through a management agreement, the Georgia College & State University Foundation, Inc. manages the University's endowment funds. The Georgia College & State University Foundation's policy for managing interest rate risk, as adopted by the Investment Committee:

The Fixed Income portfolio should maintain a minimum overall quality rating of "investment grade" by Moody's and Standard & Poor's ("Baa3" or better for Moody's, "BBB-" or better for Standard & Poor's). Allowable fixed income securities include government, agency, mortgage, corporate, and asset backed, both domestically and globally.

1. The Fixed Income portfolio should maintain a minimum overall quality rating of "investment grade" by Moody's and Standard & Poor's ("Baa3" or better for Moody's, "BBB-" or better for Standard & Poor's). Allowable fixed income securities include government, agency, mortgage, corporate, and asset backed, both domestically and globally.
2. Except for government and agency issues, no more than ten (10) percent of the market value of the fixed income portfolio should be invested in any one issue, no more than twenty (20) percent of the market value in any one industry, unless specifically approved as an exception by the Committee.
3. The Asset Allocation guideline for: Cash and Cash Equivalents is 1% to 15% of the investment portfolio; for Equities is 60% to 80% of the investment portfolio; and for Fixed Income is 20% to 40% of the investment portfolio.



	Fair Value	Less Than 3 Months	4-12 Months	1-5 Years	6-10 Years	More Than 10 Years
Investment type:						
U.S. Treasuries	\$ 8,246				\$ 8,246	
Implicitly Guaranteed	25,945					25,945
Corporate Debt	594,864		29,832	324,668	240,364	
Money Market Mutual Funds	249,349	\$ 249,349				
Mutual Bond Funds	138,847				138,847	
	<u>\$ 1,017,251</u>	<u>\$ 249,349</u>	<u>\$ 29,832</u>	<u>\$ 324,668</u>	<u>\$ 387,457</u>	<u>\$ 25,945</u>
Other Investments						
Equity Mutual Funds - Domestic	469,650					
Equity Securities - Domestic	1,411,031					
Equity Securities - International	538,359					
Real Estate Investment Trusts	43,127					
Investment Pools						
Board of Regents						
Total Return Fund	9,298,977					
Diversified Fund	7,021,162					
Total Investments	<u>\$ 19,799,557</u>					

### Custodial Credit Risk

Custodial credit risk for investments is the risk that, in the event of a failure of the counterparty to a transaction, the University will not be able to recover the value of the investment or collateral securities that are in the possession of an outside party. Through a management agreement, the Georgia College & State University Foundation, Inc. manages the University's endowment funds. The University's Foundation's policy for managing custodial credit risk, as adopted by the Georgia College & State University Foundation's Investment Committee on January 20, 2021 and by the Board of Trustees on February 5, 2021, is:

1. The Investment Advisor's performance shall be compared regularly with the performance of the appropriate equity or fixed income market indices, performance of peers, industry benchmarks and other reasonable peer performance guidelines.
  - a. Equity management will be expected to achieve at least average total rates of return, net of fees, over rolling three (3) year periods that equal or exceed the MSCI All Country World Index (MSCI ACWI).
  - b. Fixed income management will be expected to achieve at least average total rates of return, net of fees over rolling three (3) year periods that equal or exceed the Barclays Capital Aggregate Bond Index (BarCap AGG).
  - c. Individual managers/funds are expected to outperform their respective benchmarks and finish in the top half of their respective peer group over a full market cycle, typically defined as five (5) years.
2. The Investment Advisor can be responsible for custody of securities. If the Investment Advisor does not generally offer custodial services, the (Investment) Committee shall name a custodian.
3. All transactions shall be entered into on the basis of best execution, which means best-realized net price.
4. The Investment Committee shall conduct regular evaluations of the Investment Advisor. Notwithstanding the foregoing, a formal request for proposals (RFP) shall be issued to the current Investment Advisor, custodians and no fewer than three (3) qualified investment advisory firms at an interval of not more than five (5) years from the date of hire.
5. The (Investment) Committee shall conduct a formal review of the Portfolio performance quarterly with the Investment Advisor.

At June 30, 2025, \$18,898,584 was uninsured and held by the investment's counterparty's trust department or agent, but not in the University's name.

### Credit Quality Risk

Credit quality risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Through a management agreement, the Georgia College & State University Foundation, Inc. manages the University's endowment funds. The University Foundation's policy for managing credit quality risk, as adopted by the Georgia College & State University Foundation's Investment Committee on January 20, 2021 and by the Board of Trustees on February 5, 2021, is:

#### Equities:

1. To achieve diversification, the Foundation shall invest across various equity styles, foreign and domestic, and various capitalization sizes and industry sectors, both public and private. The portfolio shall be diversified among different industries, with a concentration in any single industry and in any single company of not greater than twenty (20) percent and five (5) percent respectively, unless specifically approved as an exception by the Investment Committee. Futures and derivatives as investments shall not be used except by majority vote of the Investment Committee or when used as a sub-strategy within a professionally-managed commingled/mutual fund.
2. Upon specific approval by the Committee, investments in income-producing real estate shall be permitted and shall be treated as an equity investment. Professionally-managed commingled/mutual funds using publicly traded Real Estate Investment Trusts (REITs) shall also be allowed.
3. The Asset Allocation guideline for Equities is 60% to 80% of the investment portfolio.

#### Fixed Income:

1. The Fixed Income portfolio should maintain a minimum overall quality rating of "investment grade" by Moody's and Standard & Poor's ("Baa3" or better for Moody's, "BBB-" or better for Standard & Poor's). Allowable fixed income securities include government, agency, mortgage, corporate, and asset backed, both domestically and globally.
2. Except for government and agency issues, no more than ten (10) percent of the market value of the fixed income portfolio should be invested in any one issue, no more than twenty (20) percent of the market value in any one industry, unless specifically approved as an exception by the Committee.
3. The Asset Allocation guideline for Fixed Income is 20% to 40% of the investment portfolio.

The investments subject to credit quality risk are reflected below:

	Fair Value	AA	A	BBB	Unrated
Related Debt Investments					
U. S. Agency Securities	\$ 25,945				
Corporate Debt	594,864	60,655	\$ 252,763	\$ 281,446	
Money Market Mutual Funds	249,349				
Mutual Bond Funds	138,847				138,847
	\$ 1,009,005	\$ 60,655	\$ 252,763	\$ 281,446	\$ 138,847

Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of a government’s investment in a single issuer. The University does not have a formal policy for managing credit quality risk for investments.

At June 30, 2025, the University had no investments that had concentrations of greater than 5% of total investments held.

### Note 3 Accounts Receivable

Accounts receivable consisted of the following at June 30, 2025:

	Business Type Activities	Fiduciary Fund
Student Tuition and Fees	\$ 434,055	\$ —
Auxiliary Enterprises and Other Operating Activities	320,641	—
Federal Financial Assistance	423,524	47,732
Georgia Student Finance Commission	—	3,475,141
Georgia State Financing and Investment Commission	2,155,565	—
Due from Affiliated Organizations	53,358	—
Due From Other USG Institutions	772,563	—
Public-Private or Public-Public Partnership (PPP) Receivable	619,020	—
Other	757,893	—
	<u>\$ 5,536,619</u>	<u>\$ 3,522,873</u>
Less: Allowance for Doubtful Accounts	241,376	—
Net Accounts Receivable	<u><u>\$ 5,295,243</u></u>	<u><u>\$ 3,522,873</u></u>

### Note 4 Inventories

Inventories consisted of the following at June 30, 2025:

Merchandise for Resale	<u>\$ 38,802</u>
Total	<u><u>\$ 38,802</u></u>

### Note 5 Notes and Loans Receivable

Notes receivable consists of resources made available for financial loans to students of the Institution. Allowances for uncollectible loans are reported based on management's best estimate considering type, age, collection history, and other factors considered appropriate. At June 30, 2025, the allowance for uncollectible loans was \$3,325.

## Note 6 Capital and Intangible Right-to-Use Assets

Changes in capital assets for the year ended June 30, 2025 are shown below:

	Balance July 1, 2024	Additions	Reductions	Balance June 30, 2025
Capital Assets, Not Being Depreciated:				
Land	\$ 2,726,317	\$ —	\$ —	\$ 2,726,317
Capitalized Collections	370,134	23,495	—	393,629
Construction Work-in-Progress	537,692	8,179,139	4,379,739	4,337,092
Total Capital Assets Not Being Depreciated	<u>\$ 3,634,143</u>	<u>\$ 8,202,634</u>	<u>\$ 4,379,739</u>	<u>\$ 7,457,038</u>
Capital Assets, Being Depreciated:				
Building and Building Improvements	\$ 308,708,202	\$ 5,157,674		\$ 313,865,876
Facilities and Other Improvements	11,222,303		—	11,222,303
Equipment	27,782,818	4,256,310	\$ 1,266,517	30,772,611
Library Collections	11,340,516	19,303	39,553	11,320,266
Capitalized Collections	29,200	—	—	29,200
Software	68,156	(68,156)		—
Total Capital Assets Being Depreciated	<u>\$ 359,151,195</u>	<u>\$ 9,365,131</u>	<u>\$ 1,306,070</u>	<u>\$ 367,210,256</u>
Less: Accumulated Depreciation				
Building and Building Improvements	\$ 142,678,772	\$ 8,404,097		\$ 151,082,869
Facilities and Other Improvements	3,583,324	452,087		4,035,411
Equipment	19,182,216	2,449,244	1,155,741	20,475,719
Library Collections	10,390,749	252,701	39,554	10,603,896
Capitalized Collections	11,756	647		12,403
Total Accumulated Depreciation	<u>\$ 175,846,817</u>	<u>\$ 11,558,776</u>	<u>\$ 1,195,295</u>	<u>\$ 186,210,298</u>
Total Capital Assets, Being Depreciated, Net	<u>\$ 183,304,378</u>	<u>\$ (2,193,645)</u>	<u>\$ 110,775</u>	<u>\$ 180,999,958</u>
Capital Assets, net	<u><u>\$ 186,938,521</u></u>	<u><u>\$ 6,008,989</u></u>	<u><u>\$ 4,490,514</u></u>	<u><u>\$ 188,456,996</u></u>

For projects managed by GSFIC, GSFIC retains construction-in-progress on its books throughout the construction period and transfers the entire project to the University when complete. For projects managed by the University, the University retains construction-in-progress on its books and is reimbursed by GSFIC. For the year ended June 30, 2025 GSFIC had Construction in Progress of approximately \$744,944 for incomplete GSFIC managed projects for the University.

## Intangible Right-to-Use Assets

Changes in intangible assets for the year ended June 30, 2025 are shown below:

	Beginning Balances July 1, 2024	Additions	Reductions	Ending Balance June 30, 2025
Intangible Right-to-use Assets, Not Being Amortized:				
Intangibles in Progress	\$ —			\$ —
Intangible Right-to-use Assets, Being Amortized:				
Land	—	219,910		219,910
Infrastructure	—			—
Building and Building Improvements	963,600		807,000	156,600
Facilities and Other Improvements	216,642			216,642
Equipment	—			—
Subscription Based IT Arrangements (SBITAs)	699,304			699,304
Total Leased Assets Being Amortized	1,879,546	219,910	807,000	1,292,456
Less: Accumulated amortization				
Land	—	22,398	—	22,398
Infrastructure	—		—	—
Building and Building Improvements	438,617	157,641	505,608	90,650
Facilities and Other Improvements	122,792	17,311		140,103
Equipment	—			—
Subscription Based IT Arrangements (SBITAs)	192,492	185,996		378,488
Total Accumulated Amortization	753,901	383,346	505,608	631,639
Total Intangible Right-to-use Assets, Being Amortized, Net	1,125,645	(163,436)	301,392	660,817
Intangible Right-to-use Assets, net	<u>\$ 1,125,645</u>	<u>\$ (163,436)</u>	<u>\$ 301,392</u>	<u>\$ 660,817</u>

A comparison of depreciation expense for the last three fiscal years is as follows:

Fiscal Year	Depreciation & Amortization Expense
2025	11,942,122
2024	11,894,808
2023	11,117,960



## Note 7 Advances (Including Tuition and Fees)

Advances, including tuition and fees, consisted of the following at June 30, 2025:

	Current Liabilities
Prepaid Tuition and Fees	\$ 2,426,861
Research	121,501
Other - Advances	39,692
Totals	<u>\$ 2,588,054</u>

## Note 8 Long-Term Liabilities

Changes in long-term liability for the year ended June 30, 2025 was as follows:

	Balance July 1, 2024	Additions	Reductions	Balance June 30, 2025	Current Portion
Lease & Subscription Obligations					
Lease Obligations	\$ 625,336	\$ 219,910	\$ 505,457	\$ 339,789	\$ 50,534
Subscription Obligations	314,884	—	116,510	198,374	123,518
Total	<u>940,220</u>	<u>219,910</u>	<u>621,967</u>	<u>538,163</u>	<u>174,052</u>
Other Liabilities					
Compensated Absences	\$ 3,102,806	\$ 5,325,892	\$ 5,167,964	\$ 3,260,734	\$ 2,521,228
Notes and Loans Payable	93,430,410	—	5,953,965	87,476,445	5,573,388
Total	<u>\$ 96,533,216</u>	<u>\$ 5,325,892</u>	<u>\$ 11,121,929</u>	<u>\$ 90,737,179</u>	<u>\$ 8,094,616</u>
Total Long-Term Obligations	<u>\$ 97,473,436</u>	<u>\$ 5,545,802</u>	<u>\$ 11,743,896</u>	<u>\$ 91,275,342</u>	<u>\$ 8,268,668</u>

See Note 14, Retirement Plans, for information related to net pension liability. See Note 17, Post-Employment Benefits Other Than Pension Benefits, for information related to net other post employment benefits liability.

## Notes and Loans Payable

### Financing Lease Agreements

The University is obligated under various multi-year financing lease agreements for the acquisition or use of real property and equipment, whereby the asset(s) transfers ownership at the end of the agreement.

In accordance with O.C.G.A. § 50-5-64, these agreements shall terminate absolutely and without further obligation at the close of the fiscal year in which it was executed and at the close of each succeeding fiscal year for which it may be renewed. These agreements may be renewed only by a positive action taken by the University. In addition, these agreements shall terminate if the State does not provide adequate funding, but that is considered a remote possibility. The University's principal and interest payments related to financing lease agreements for fiscal year 2025 were \$5,442,929 and \$3,011,999, respectively. Notes and loan principal payment related to non-capital financing activities for fiscal year 2025 were \$167,147. Interest rates range from \$4.18-6.24%.

The University has \$87,476,445 in outstanding notes and loans payable due to affiliated organizations and other related party organizations for financing lease agreements.

The following is a summary of the carrying values of assets held under financing lease agreements at June 30, 2025:

Description	Gross Amount	Less: Accumulated Amortization	Net Assets Held Under Financing Lease Arrangements at June 30, 2025	Outstanding Balances per Lease Schedules at June 30, 2025
	( + )	( - )	( = )	
Financed Land and Land Improvements	\$ 361,822	\$ —	\$ 361,822	\$ 237,559
Finance Buildings and Building Improvements	125,510,413	70,466,175	55,044,238	87,238,886
Financed Facilities and Other Improvements	—	—	—	—
Total Assets Held Under Finance Lease Arrangement	<u>\$ 125,872,235</u>	<u>\$ 70,466,175</u>	<u>\$ 55,406,060</u>	<u>\$ 87,476,445</u>

The following schedule lists the pertinent information for each of the University's financing lease agreements:

Description	Lessor	Original Principal	Lease Term	Begin Month/Year	End Month/Year	Outstanding Principal
Student Housing Ph I & II and Bell Hall	USG Real Estate Foundation	\$ 94,350,650	27 yrs	June-07	June-37	\$ 63,049,153 (1)
Student Union Annex	GCSU Foundation	6,382,006	20 yrs	February-05	June-25	0 (1)
Parking Lot - 130 N. Irwin	GCSU Foundation	1,595,164	20 yrs	September-04	June-25	0 (1)
GHEFA I - Theatre and Bookstore	USG Real Estate Foundation I, LLC	9,448,892	30 yrs	July-10	June-40	6,203,797 (1)
GHEFA III - Student Wellness and Recreation Center	USG Real Estate Foundation I, LLC	29,443,514	30 yrs	August-10	June-41	18,223,495 (1)
Total Financed Leases		<u>\$ 141,220,226</u>				<u>\$ 87,476,445</u>

(1) These financing lease agreements are related party transactions.

Below is the annual debt service related to the outstanding notes and loans payable at June 30, 2025.

Year Ending June 30:	Principal	Interest
2026	5,573,386.00	2,839,431.00
2027	5,750,232.00	2,663,955.00
2028	5,941,399.00	2,487,991.00
2029	6,125,433.00	2,294,035.00
2030	33,733,995.00	8,414,513.00
2031 through 2035	27,001,076.00	2,855,356.00
2036 through 2040	3,350,924.00	175,212.00
Total Notes and Loans Payable	<u>87,476,445.00</u>	<u>21,730,493.00</u>

## Note 9 Deferred Outflows and Inflows of Resources

Deferred outflows and inflows of resources reported on the Statement of Net Position as of June 30, 2025, consisted of the following:

### Deferred Outflow of Resources

Deferred Loss on Debt Refunding	\$	4,059,647
Deferred Outflow on Defined Benefit Pension Plans (See Note 14)	\$	19,908,849
Deferred Outflow on OPEB Plan (See Note 17)		7,228,729
<b>Total Deferred Outflows of Resources</b>	<b>\$</b>	<b>31,197,225</b>

### Deferred Inflow of Resources

Deferred Inflow on Debt Refunding	\$	3,573,273
Deferred Inflows Public-Private or Public-Public Partnership (PPP)		619,020
Deferred Inflow on Defined Benefit Pension Plans (See Note 14)		13,125,745
Deferred Inflow on OPEB Plan (See Note 17)		30,395,418
<b>Total Deferred Inflows of Resources</b>	<b>\$</b>	<b>47,713,456</b>

### Deferred Loss/Gain on Debt Refunding

The unamortized deferred gain or loss on debt refunding related to changes in the provisions of various leases that resulted from a refunding by the lessor of tax-exempt debt in which a portion of the perceived economic advantages of the refunding were passed through to the Institution.

### Public-Private or Public-Public Partnerships (PPP)

#### Service Concession Arrangements

On July 1, 2024, the University entered into a Service Concession Arrangement agreement with Barnes and Noble, whereby Barnes and Noble will operate the on campus bookstore operations. The agreement is renewable for each year for five years.

Under the terms of the contract, Barnes and Noble will pay Institution the greater of the following: Guaranteed Amount or Calculated Commission. After the first contract year, Barnes & Noble College will provide a guaranteed amount in all future years of this agreement equal to ninety percent (90%) of the calculated commission from the previous contract year. The total Barnes and Noble total guaranteed commitment amount was \$818,833.

For the fiscal year 2025, the University received the Guaranteed Commission payment of \$200,000 which included \$187 in interest income. The amortized revenue recorded related to the payment in fiscal year 2025 was \$199,813, interest income received was \$187 and the remaining deferred inflow is \$619,020.

Description	Operator	Begin Month/ Year	PPP Term	Discount Rate	Amortized Revenue in Current Year	Interest Income	Remaining Deferred Inflow of Resources	Related Party
Bookstore	Barnes & Noble	7/1/2024	5		199,813	187	619,020	
Total PPPs					<u>\$ 199,813</u>	<u>\$ 187</u>	<u>\$ 619,020</u>	

(1) These PPP's are related party transactions.

## Note 10 Net Position

The breakdown of business-type activity net position for the University fund at June 30, 2025 is as follows:

### NET POSITION

Net Investment in Capital Assets	\$ 102,421,306
Restricted for	
Nonexpendable	
Permanent Endowment	\$ 7,554,381
Expendable	
Sponsored and Other Organized Activities	\$ 496,044
Institutional Loans	102,143
Sub-Total	\$ 598,187
Unrestricted	
Auxiliary Enterprises Operations	\$ 16,117,770
Reserve for Encumbrances	16,953,701
Capital Liability Reserve Fund	772,563
Other Unrestricted	(127,704,547)
Sub-Total	\$ (93,860,513)
Total Net Position	\$ 16,713,361

Other unrestricted net position is reduced by \$78,602,389 related to the recording of net OPEB liability, deferred inflow of resources, and deferred outflow of resources related to the OPEB plan. Other unrestricted net position is also reduced by \$56,104,930 related to the recording of net pension liability, deferred inflows of resources, and deferred outflows of resources related to the defined benefit pension plans. These OPEB and pension balances are mostly funded through state appropriation and student tuition and fees that are subject to State surplus rules which prevents the accumulation of budgetary fund balance. Therefore, the University is statutorily unable to maintain accumulated net position to offset these OPEB and pension balances.

Changes in Net Position for the year ended June 30, 2025 are as follows:

	July 1, 2024	Additions	Reductions	Balance June 30, 2025
Net Investments in Capital Assets	\$ 96,731,805	\$ 19,647,859	\$ 13,958,358	\$ 102,421,306
Restricted Net Position	7,944,447	14,400,976	14,192,855	8,152,568
Unrestricted Net Position	(105,599,007)	155,394,688	143,656,194	\$ (93,860,513)
Total Net Position	\$ (922,755)	\$ 189,443,523	\$ 171,807,407	\$ 16,713,361

## Note 11 Endowments

### Donor Restricted Endowments

Investments of the University's endowment funds are pooled, unless required to be separately invested by the donor. For University controlled, donor-restricted endowments, where the donor has not provided specific instructions, the Board of Regents permits Institutions to develop policies for authorizing and spending realized and unrealized endowment income and appreciation as they determined to be prudent. Realized and unrealized appreciation in excess of the amount budgeted for current spending is retained by the endowments. Current year net gain on endowment investments available for authorization of expenditure was \$1,476,273 and is reflected as expendable restricted net position.

For endowment funds where the donor has not provided specific instructions, investment return of the University's endowment funds is predicated on the total return concept. Annual payouts from the University's endowment funds are based on a spending policy which limits spending to 4.5% of endowment principal's market value. To the extent that the total return for the current year exceeds the payout, the excess is added to principal. If current year earnings do not meet the payout requirements, the University uses accumulated income and appreciation from restricted expendable net asset endowment balances to make up the difference.

For the current year, the University did incur investment gains of \$745,533 that did not exceed the related endowment's available accumulated income and net appreciation.

## Note 12 Significant Commitments

See the Net Position note for amounts reserved for outstanding encumbrances at June 30, 2025. In addition to these encumbrances, the University had no other significant unearned outstanding construction or renovation contracts executed as of June 30, 2025.

## Note 13 Leases and Subscriptions

The University leases land, facilities, office and computer equipment, and other assets. The University also enters into certain subscription-based contracts to use vendor-provided information technology (IT). Although lease and subscription terms vary, many leases and subscription agreements are subject to appropriation from the General Assembly to continue the obligations accordance with O.C.G.A. § 50-5-64, these agreements shall terminate absolutely and without further obligation at the close of the fiscal year in which it was executed and at the close of each succeeding fiscal year for which it may be renewed. These agreements may be renewed only by a positive action taken by the University. In addition, these agreements shall terminate if the State does not provide adequate funding, but that is considered a remote possibility. The University's principal and interest payments related to leases for fiscal year 2025 were \$195,710 and \$10,725, respectively. Interest rates range from 2.26% - 8%. The University's principal and interest payments related to SBITAs for fiscal year 2025 were \$116,510 and \$8,641, respectively. Interest rates are 2%.

### Lease Obligations

There were no residual guaranteed payment, variable payments based on performance, nor termination penalties expended for fiscal year ended June 30, 2025.

The following is a summary of the carrying values of intangible right-to-use assets held under lease at June 30, 2025:

Description	Gross Amount	Less: Accumulated Depreciation	Net, Assets Held Under Lease at June 30, 2025	Outstanding Balance per Lease Schedules at June 30, 2025
	( + )	( - )	( = )	
Leased Land and Land Improvements	\$ 219,910	\$ 22,399	\$ 197,511	\$ 197,500
Leased Buildings and Building Improvements	156,600	90,648	65,952	65,802
Leased Facilities and Other Improvements	216,642	140,103	76,539	76,487
Total Assets Held Under Lease	<u>\$ 593,152</u>	<u>\$ 253,150</u>	<u>\$ 340,002</u>	<u>\$ 339,789</u>

The following schedule lists the pertinent information for each of the University's leases:

Description	Lessor	Original Principal	Lease Term	Begin Month/ Year	End Month/ Year	Outstanding Principal
821 North Cobb St	Navicent Health Oconee	609,634	6 yrs	July 2021	June 2027	—
425 N Clarke St	Wilkinson Colonial Properties	81,130	3 yrs	July 2021	June 2024	197,500
141 W Thomas St	Wilkinson Hilltop Investments	135,512	9 yrs	July 2021	June 2030	76,486
121 Blandy Rd	Warehouse Solutions LLC	116,767	9 years	July 2021	June 2030	65,803
115 S Wilkinson St	Hunter McComb	197,366	5 years	December 2022	Jun, 2027	—
Total Leases		<u>\$ 1,140,409</u>				<u>\$ 339,789</u>

(1) These leases are related party transactions.

Certain leases provide for renewal and/or purchase options. Generally purchase options at bargain prices of one dollar are exercisable at the expiration of the lease terms.

In fiscal year 2025, we terminated the lease agreement with Hunter McComb, 115 S Wilkinson Street and Navicent Health Oconee, 821 North Cobb St.

Below is the future commitments related to the outstanding lease obligations as of June 30, 2025:

	Principal	Interest
Year Ending June 30:		
2026	\$ 50,534	\$ 5,818
2027	51,342	5,014
2028	52,162	4,193
2029	53,002	3,353
2030	53,858	2,496
2031 through 2035	25,619	1,740
2036 through 2040	26,291	1,069
2041 through 2045	26,981	380
Total Minimum Lease Payments	<u>\$ 339,789</u>	<u>\$ 24,063</u>

## Subscription Obligations

The University has \$198,374 in outstanding subscription obligations due to external units.

There were no variable payments based on performance, nor termination penalties expensed for fiscal year ended June 30, 2025.



The following is a summary of the carrying values of intangible right-to-use assets held under SBITA's at June 30, 2025:

Description	Gross Amount	Less: Accumulated Amortization	Net Assets Held Under Subscription Obligations at June 30, 2025	Outstanding Balance per Subscription Schedules at June 30, 2025
Subscription Based IT Arrangements (SBITAs)	\$ 699,303	\$ 378,488	\$ 320,815	\$ 198,374

Below is the future commitments related to the outstanding subscription obligations year at June 30, 2025:

Year Ending June 30:	Principal	Interest
2026	\$ 123,518	\$ 5,443
2027	74,856	2,054
2028		
Total Minimum Subscription Payments	<u>\$ 198,374</u>	<u>\$ 7,497</u>

## Note 14. Retirement Plans

The University participates in various retirement plans administered by the State of Georgia under two major retirement systems: Teachers Retirement System of Georgia (TRS) and Employees' Retirement System of Georgia (ERS). These two systems issue separate publicly available financial reports that include the applicable financial statements and required supplementary information. The reports may be obtained from the respective administrative offices.

The University also provides the Regents Retirement Plan.

The significant retirement plans that the University participates in are described below. More detailed information can be found in the plan agreements and related legislation. Each plan, including benefit and contribution provisions, was established and can be amended by State law.

### A. Teachers Retirement System of Georgia and Employees' Retirement System of Georgia

#### General Information about the Teachers Retirement System

##### Plan description

All teachers of the University as defined in O.C.G.A. § 47-3-60 are provided a pension through the Teachers Retirement System of Georgia (TRS). TRS, a cost-sharing multiple-employer defined benefit pension plan, is administered by the TRS Board of Trustees (TRS Board). Title 47 of the O.C.G.A. assigns the authority to establish and amend the benefit provisions to the State Legislature. TRS issues a publicly available financial report that can be obtained at [trsga.com/publications](https://trsga.com/publications).

##### Benefits Provided

TRS provides service retirement, disability retirement, and death benefits. Normal retirement benefits are determined as 2% of the average of the employee's two highest paid consecutive years of service, multiplied by the number of years of creditable service up to 40 years. An employee is eligible for normal service retirement after 30 years of creditable service, regardless of age, or after 10 years of service and attainment of age 60. Ten years of service is required for disability and death benefits eligibility. Disability benefits are based on the employee's creditable service and compensation up to the time of disability. Death benefits equal the amount that would be payable to the employee's beneficiary had the employee retired on the date of death. Death benefits are based on the employee's creditable service and compensation up to the date of death.

### Contributions

Per Title 47 of the O.C.G.A., contribution requirements of active employees and participating employers, as actuarially determined, are established and may be amended by the TRS Board. Contributions are expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Employees were required to contribute 6% of their annual pay during fiscal year 2025. The University's contractually required contribution rate for the year ended June 30, 2025 was 20.78% of the University annual payroll. The University's contributions to TRS totaled \$8,399,411 for the year ended June 30, 2025.

## **General Information about the Employees' Retirement System**

### Plan description

ERS is a cost-sharing multiple-employer defined benefit pension plan established by the Georgia General Assembly during the 1949 Legislative Session for the purpose of providing retirement allowances for employees of the State of Georgia and its political subdivisions. ERS is directed by a Board of Trustees. Title 47 of the O.C.G.A. assigns the authority to establish and amend the benefit provisions to the State Legislature. ERS issues a publicly available financial report that can be obtained at [ers.ga.gov/financials](https://ers.ga.gov/financials).

### Benefits provided

The ERS Plan supports three benefit tiers: Old Plan, New Plan, and Georgia State Employees' Pension and Savings Plan (GSEPS). Employees under the old plan started membership prior to July 1, 1982 and are subject to plan provisions in effect prior to July 1, 1982. Members hired on or after July 1, 1982 but prior to January 1, 2009 are new plan members subject to modified plan provisions. Effective January 1, 2009, new state employees and rehired state employees who did not retain membership rights under the Old or New Plans are members of GSEPS. ERS members hired prior to January 1, 2009 also have the option to irrevocably change their membership to GSEPS.

Under the old plan, the new plan, and GSEPS, a member may retire and receive normal retirement benefits after completion of 10 years of creditable service and attainment of age 60 or 30 years of creditable service regardless of age. Additionally, there are some provisions allowing for early retirement after 25 years of creditable service for members under age 60.

Retirement benefits paid to members are based upon the monthly average of the member's highest 24 consecutive calendar months, multiplied by the number of years of creditable service, multiplied by the applicable benefit factor. Annually, postretirement cost-of-living adjustments may also be made to members' benefits, provided the members were hired prior to July 1, 2009. The normal retirement pension is payable monthly for life; however, options are available for distribution of the member's monthly pension, at reduced rates, to a designated beneficiary upon the member's death. Death and disability benefits are also available through ERS.

### Contributions

Member contributions under the old plan are 4% of annual compensation, up to \$4,200, plus 6% of annual compensation in excess of \$4,200. Under the old plan, the State pays member contributions in excess of 1.25% of annual compensation. Under the old plan, these State contributions are included in the members' accounts for refund purposes and are used in the computation of the members' earnable compensation for the purpose of computing retirement benefits. Member contributions under the new plan and GSEPS are 1.25% of annual compensation. The required contribution rate for the year ended June 30, 2025 was 29.20% of annual covered payroll for old and new plan members and 25.51% for GSEPS members. The University's contributions to ERS totaled \$68,627 for the year ended June 30, 2025. Contributions are expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability.

## **Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

At June 30, 2025, the University reported a liability for its proportionate share of the net pension liability for TRS and ERS. The net pension liability was measured as of June 30, 2024. The total pension liability used to calculate the net pension liability was based on an actuarial valuation as of June 30, 2023. An expected total pension liability as of June 30, 2024 was determined using standard roll-forward techniques. The University's proportion of the net pension liability was based on contributions to TRS and ERS during the fiscal year ended June 30, 2024. At June 30, 2024, the University's TRS proportion was 0.246034%, which was a decrease of (0.013194)% from its proportion measured as of June 30, 2023. At June 30, 2024, the University's ERS proportion was 0.023287%, which was a decrease of (0.009721)% from its proportion measured as of June 30, 2023.

For the year ended June 30, 2025, the University recognized pension expense of \$8,506,128 for TRS and \$95,072 for ERS. At June 30, 2025, the University reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	TRS		ERS	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 6,997,591	\$ 184,826	\$ 56,192	\$ —
Changes of assumptions	4,301,887	—	—	—
Net difference between projected and actual earnings on pension plan investments		8,621,787	—	118,075
Changes in proportion and differences between contributions and proportionate share of contributions	—	3,913,861	85,142	287,196
Contributions subsequent to the measurement date	\$ 8,399,411	—	\$ 68,627	—
Total	<u>\$ 19,698,889</u>	<u>\$ 12,720,474</u>	<u>\$ 209,961</u>	<u>\$ 405,271</u>

The University's contributions subsequent to the measurement date are reported as deferred outflows of resources and will be recognized as a reduction of the net pension liability in the year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending June 30:	TRS	ERS
2026	\$ (605,220)	\$ (174,126)
2027	\$ 6,774,328	\$ 28,023
2028	\$ (4,475,879)	\$ (71,856)
2029	\$ (3,114,225)	\$ (45,978)

### Actuarial assumptions

The total pension liability as of June 30, 2024 was determined by an actuarial valuation as of June 30, 2023 using the following actuarial assumptions, applied to all periods included in the measurement:

#### Teachers Retirement System

Inflation	2.50%
Salary increases	3.00% - 8.75%, average, including inflation
Investment rate of return	6.90%, net of pension plan investment expense, including inflation
Post-retirement benefit increases	1.50% semi-annually

Post-retirement mortality rates for service retirements and beneficiaries were based on the Pub-2010 Teachers Headcount Weighted Below Median Healthy Retiree mortality table (ages set forward one year and adjusted 106%) with the MP-2019 Projection scale applied generationally. The rates of improvement were reduced by 20% for all years prior to the ultimate rate. Post-retirement mortality rates for disability retirements were based on the Pub-2010 Teachers Mortality Table for Disabled Retirees (ages set forward one year and adjusted 106%) with the MP-2019 Projection scale applied generationally. The rates of improvement were reduced by 20% for all years prior to the ultimate rate. The Pub-2010 Teachers Headcount Weighted Below Median Employee mortality table with ages set forward one year and adjusted 106% as used for death prior to retirement. Future improvement in mortality rates was assumed using the MP-2019 projection scale generationally. These rates of improvement were reduced by 20% for all years prior to the ultimate rate.

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period July 1, 2013 – June 30, 2018.

#### Employees' Retirement System

Inflation	2.50%
Salary increases	3.00 – 6.75%, including inflation
Investment rate of return	7.00%, net of pension plan investment expense, including inflation
Cost-of-living-adjustment	1.05%, annually

Post-retirement mortality rates were based on the Pub-2010 General Employee Table, with no adjustments, projected generationally with the MP-2019 scale used for both males and females while in active service. Post-retirement mortality rates were based on the Pub-2010 Family of Tables, with the MP-2019 projection scale applied generationally, as follows: service retirees – General Healthy Annuitant mortality table with further adjustments (set forward one year and adjusted 105% and 108% respectively for males and females); disability retirees – General Disabled Table (set back three years for males, and adjusted 103% and 106% for males and females, respectively); beneficiaries – General Contingent Survivors Table (set forward to two years for both males and females and adjusted 106% and 105% respectively).

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period July 1, 2014 – June 30, 2019.

The long-term expected rate of return on TRS and ERS pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected nominal returns, net of pension plan investment expense and the assumed rate of inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset class	TRS target allocation	TRS Long-term expected real rate of return*	ERS target allocation	ERS Long-term expected real rate of return*
Fixed income	30.00 %	1.50 %	30.00 %	1.50 %
Domestic large equities	46.40 %	9.10 %	46.40 %	9.10 %
Domestic small equities	1.10 %	13.00 %	1.10 %	13.00 %
International developed market equities	13.60 %	9.10 %	13.60 %	9.10 %
International emerging market equities	3.90 %	11.10 %	3.90 %	11.10 %
Alternatives	5.00 %	10.60 %	5.00 %	10.60 %
Total	<u>100.00 %</u>		<u>100.00 %</u>	

\* Rates shown are net of inflation

#### **Discount rate**

The discount rate used to measure the total TRS and ERS pension liability was 6.90% and 7.00%, respectively. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that employer and State of Georgia contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the TRS and ERS pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**Sensitivity of the Institution's proportionate share of the net pension liability to changes in the discount rate:**

The following presents the University's proportionate share of the net pension liability calculated using the discount rate of 6.90% for TRS and 7.00% for ERS, as well as what the University's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

Teachers Retirement System:

	1% Decrease 5.90%	Current discount rate 6.90%	1% Increase 7.90%
Proportionate share of the net pension liability	\$ 106,438,479	\$ 61,839,686	\$ 25,433,420

Employees' Retirement System:

	1% Decrease 6.00%	Current discount rate 7.00%	1% Increase 8.00%
Proportionate share of the net pension liability	\$ 1,579,463	\$ 1,048,348	\$ 601,682

**Pension plan fiduciary net position**

Detailed information about the pension plan's fiduciary net position is available in the separately issued TRS and ERS financial reports which are publicly available at [trsga.com/publications](https://trsga.com/publications) and [ers.ga.gov/financials](https://ers.ga.gov/financials), respectively.

**B. Defined Contribution Plan:****Regents Retirement Plan**Plan Description

The Regents Retirement Plan, a single-employer defined contribution plan, is an optional retirement plan that was created/established by the Georgia General Assembly in O.C.G.A. § 47-21-1 et.seq. and administered by the Board of Regents of the University System of Georgia (Board). O.C.G.A. § 47-3-68(a) defines who may participate in the Regents Retirement Plan. An "eligible university system employee" is a faculty member or all exempt full and partial benefit eligible employees, as designated by the regulations of the Board. Under the Regents Retirement Plan, a plan participant may purchase annuity contracts from three approved vendors (VALIC, Fidelity, and TIAA-CREF) for the purpose of receiving retirement and death benefits. Benefits depend solely on amounts contributed to the plan plus investment earnings. Benefits are payable to participating employees or their beneficiaries in accordance with the terms of the annuity contracts.

Funding Policy

The institutions of the USG make monthly employer contributions to the Regents Retirement Plan on behalf of participants at rates determined by the Board. The Board reviews the contribution amount every three (3) years. For fiscal year 2025, the employer contribution was 9.24% for the participating employee's earnable compensation. Employees contribute 6.00% of their earnable compensation. Amounts attributable to all plan contributions are fully vested and non-forfeitable at all times.

The University and the covered employees made the required contributions of \$2,150,213 (9.24%) and \$1,396,342 (6.00%), respectively.

VALIC, Fidelity, and TIAA-CREF have separately issued financial reports which may be obtained through their respective corporate offices.

## **Note 15 Risk Management**

The USG offers its employees and retirees under the age of 65 access to three self insured healthcare plan options and one fully insured plan option. For the USG's Plan Year 2025, the following self-insured health care options were available: Blue Choice HMO plan, (Blue Cross and Blue Shield of Georgia) Consumer Choice HSA plan, and the (Blue Cross and Blue Shield of Georgia) Comprehensive Care plan.

The University's participating employees and eligible retirees pay premiums into the plan fund to access benefits coverage. All units of the USG share the risk of loss for claims associated with these plans. The plan fund is considered to be a self-sustaining risk fund. The USG has contracted with Blue Cross and Blue Shield of Georgia, a wholly owned subsidiary of Anthem, Inc., to serve as the claims administrator for the self-insured healthcare plan options. In addition to the self-insured healthcare plan options offered to the employees and eligible retirees of the USG, a fully insured HMO healthcare plan option also is offered through Kaiser Permanente. The Comprehensive Care plan has a carved-out prescription drug plan administered through CVS Caremark. Pharmacy drug claims are processed in accordance with guidelines established for the Board of Regents' Prescription Drug Benefit Program. Generally, claims are submitted by participating pharmacies directly to CVS Caremark for verification, processing and payment. CVS Caremark maintains an eligibility file based on information furnished by Blue Cross and Blue Shield of Georgia on behalf of the various organizational units of the University System of Georgia. The self-insured dental plan is administered through Delta Dental.

Retirees age 65 and older participate in a secondary healthcare coverage for Medicare-eligible retirees and dependents provided through a retiree health care exchange option. The USG makes contributions to a health reimbursement account, which can be used by the retiree to pay premiums and out-of-pocket healthcare-related expenses.

The Department of Administrative Services (DOAS) has the responsibility for the State of Georgia of making and carrying out decisions that will minimize the adverse effects of accidental losses that involve State government assets. The State believes it is more economical to manage its risks internally and set aside assets for claim settlement. Accordingly, DOAS processes claims for risk of loss to which the State is exposed, including general liability, property and casualty, workers' compensation, unemployment compensation, and law enforcement officers' indemnification. Limited amounts of commercial insurance are purchased applicable to property, employee and automobile liability, fidelity and certain other risks.

The University is part of the State of Georgia reporting entity, and as such, is covered by the State of Georgia risk management program administered by DOAS. Premiums for the risk management program are charged to the various state organizations by DOAS to provide claims servicing and claims payment.

A self-insured program of professional liability for its employees was established by the Board of Regents of the University System of Georgia under powers authorized by the O.C.G.A § 45-9-1.

The program insures the employees to the extent that they are not immune from liability against personal liability for damages arising out of the performance of their duties or in any way connected therewith. The program is administered by DOAS as a Self-Insurance Fund.

## **Note 16 Contingencies**

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies. This could result in refunds to the grantor agency for any expenditure disallowed under grant terms. The amount of expenditures which may be disallowed by the grantor cannot be determined at this time although the Institution expects such amounts, if any, to be immaterial to its overall financial position.

Litigation, claims and assessments filed against the University, if any, are generally considered to be actions against the State of Georgia. Accordingly, significant litigation, claims and assessments pending against the State of Georgia are disclosed in the State of Georgia Annual Comprehensive Financial Report for the fiscal year ended June 30, 2025.

**Note 17 Post-Employment Benefits Other Than Pension Benefits**

**Board of Regents Retiree Health Benefit Plan**

**Plan Description and Funding Policy**

The Board of Regents Retiree Health Benefit Plan (Plan) is a single-employer, defined-benefit, healthcare plan administered by the University System Office, an organizational unit of the USG. The Plan was authorized pursuant to OCGA § 47-21-21 for the purpose of accumulating funds necessary to meet employer costs of retiree post-employment health insurance benefits.

Pursuant to the general powers conferred by the OCGA § 20-3-31, the USG has established group health and life insurance programs for regular employees of the USG. It is the policy of the USG to permit employees of the USG eligible for retirement or who become permanently and totally disabled to continue as members of the group health and life insurance programs. The USG offers its employees and retirees under the age of 65 access to three self-insured healthcare plan options and one fully insured plan option. For the USG's Plan Year 2025, the following self-insured health care options were available: Blue Choice HMO plan, (Blue Cross and Blue Shield of Georgia) Consumer Choice HSA plan, and the (Blue Cross and Blue Shield of Georgia) Comprehensive Care plan. The USG offers a self-insured dental plan administered by Delta Dental.

Retirees age 65 and older participate in a secondary healthcare coverage for Medicare-eligible retirees and dependents provided through a retiree health care exchange option. The USG makes contributions to the retirees' health reimbursement account, which can be used by the retiree to pay premiums and out-of-pocket healthcare related expenses.

The University's membership in the Plan consisted of the following at June 30, 2025:

Active Employees	879
Retirees or Beneficiaries Receiving Benefits	346
Retirees or Beneficiaries Eligible But Not Receiving Benefits	—
Retirees Receiving Life Insurance Only	95
	<hr/>
Total	<u><u>1,320</u></u>

The contribution requirements of plan members and the employer are established and may be amended by the Board. The Plan is substantially funded on a “pay-as-you-go” basis; however, amounts above the pay-as-you-go basis may be contributed annually, either by specific appropriation or by Board designation.

The University pays the employer portion for group insurance for eligible retirees. The employer portion of health insurance for its eligible retirees is based on rates that are established annually by the Board for the upcoming plan year. For the 2025 plan year, the employer rate was approximately 82% of the total health insurance cost for eligible retirees and the retiree rate was approximately 18%. With regard to life insurance, the employer covers the total premium cost for \$25,000 of basic life insurance. If an individual elects to have supplemental, and/or, dependent life insurance coverage, such costs are borne entirely by the retiree.

For fiscal year 2025, the University contributed \$1,796,466 to the plan for current premiums or claims.

**OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

At June 30, 2025, the University reported a liability for its proportionate share of the net OPEB liability. The net OPEB liability was measured as of June 30, 2024. The total OPEB liability used to calculate the net OPEB liability was based on an actuarial valuation as of June 30, 2024. An expected total OPEB liability as of June 30, 2024 was determined using standard roll-forward techniques. The University's proportion of the net OPEB liability was actuarially determined based on employer contributions during the fiscal year ended June 30, 2024. At June 30, 2024, the University's proportion was 1.909159%, which was an decrease of (0.030338)% from its proportion measured as of June 30, 2023.



For the year ended June 30, 2025, the University recognized OPEB expense of \$(6,119,498). At June 30, 2025, the University reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 1,401,175	\$ 293,443
Changes of assumptions	3,656,767	28,176,113
Net difference between projected and actual earnings on OPEB plan investments	130,722	—
Changes in proportion and differences between contributions and proportionate share of contributions	243,601	1,925,862
Contributions subsequent to the measurement date	1,796,466	—
Total	<u>\$ 7,228,731</u>	<u>\$ 30,395,418</u>

The University's contributions subsequent to the measurement date of \$1,796,466 are reported as deferred outflows of resources and will be recognized as a reduction of the net OPEB liability in the year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ending June 30:		
2026	\$	(9,641,107)
2027	\$	(8,025,467)
2028	\$	(4,984,367)
2029	\$	(2,085,395)
2030	\$	(226,817)

### Actuarial assumptions

The total OPEB liability as of June 30, 2024 was determined by an actuarial valuation as of May 1, 2024 using the following actuarial assumptions, applied to all periods included in the measurement:

Cost Method	Entry Age Normal
Amortization Method	Closed amortization period for initial unfunded and subsequent actuarial gains/losses.
Asset Method	Fair Value
Interest Discounting and Salary Growth	Interest Rate as of 6/30/2024 of 3.93% from Bond Buyers GO 20-Bond Municipal Bond Index; Discount Rate 3.96% Interest Rate as of 6/30/2023 of 3.65% from Bond Buyers GO 20-Bond Municipal Bond Index; Discount Rate 3.69% Long-term Rate of Return 6.02% General Inflation 2.30% Salary Increase 3.75%
Mortality Rates	Pub - 2010 for Teachers (headcount weighted) projected with a scale MP-2021
Initial Healthcare Cost Trend	
Pre-Medicare Eligible	8.7%
Medicare Eligible	2%
Ultimate Trend Rate	
Pre-Medicare Eligible	4.5%
Medicare Eligible	2%
Year Ultimate Trend is Reached	Fiscal Year 2035 for Pre-Medicare Eligible, Fiscal Year 2024 for Medicare Eligible
Experience Study	Economic and demographic assumptions are based on the results of the most recent actuarial experience study over the Plan, which covered a five-year period ending May 1, 2023 with the exception of the disability and salary increases assumption. These assumptions are based on the results of the most recent actuarial experience study of the Teachers Retirement System of Georgia, which covered the five year period ending June 30, 2018.

### Changes in Assumptions Since Prior Valuation

The financial accounting valuation reflects the following assumption changes:

- Expected claims costs were updated to reflect actual claims experience.
- Trend rate schedule was updated to anticipated future experience.
- The discount rate was updated from 3.69% as of June 30, 2023 to 3.96% as of June 30, 2024.
- The Expected Return on Assets was changed from 5.40 to 6.02%.
- The following assumptions were updated based on the 2024 Demographic Assumptions Review (experience study):
  - Retirement rates
  - Withdrawal rates
  - Percentage of participants that elect spousal coverage upon retirement was updated for males from 55% to 50%
  - Percentage of participants electing coverage upon retirement was updated for post-65 employees from 85% to 80%

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of geometric real rates of return for each major asset class included in the target asset allocation as of June 30, 2024 are summarized in the following table:

Asset Class	Long-term Expected Real Rate of Return, Net of Inflation	Target Allocation
Fixed Income	2.42 %	70 %
Equity Allocation	4.41 %	30 %

#### Discount rate

The Plan's projected fiduciary net position at the end of 2028 is \$0, based on the valuation completed for the fiscal year ending June 30, 2024. As such, the Plan's fiduciary net position was not projected to be available to make all projected future benefit payments for current Plan members. The projected "depletion date" when projected benefits are not covered by projected assets is 2028. Therefore, the long-term expected rate of return on Plan investments of 6.02% per annum was not applied to all periods of projected benefit payments to determine the total OPEB liability as of June 30, 2024, pursuant to paragraph 48 of GASB Statement No. 74. Instead, a single equivalent yield or index rate of 3.96% was used. This rate is comprised primarily of the yield or index rate for a 20 year, tax-exempt general obligation municipal bond with an average rating of AA or higher (3.93% from the Bond Buyers GO 20-Bond Municipal Bond Index).

#### Sensitivity of the net OPEB liability to changes in the discount rate

The following presents the the University's proportionate share of the net OPEB liability, as well as what the University's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1% lower (2.96%) or 1% higher (4.96%) than the current discount rate (3.96%):

	1% Decrease 2.96%	Current Rate 3.96%	1% Increase 4.96%
Proportionate Share of the Net OPEB Liability	\$ 64,144,866	\$ 55,435,700	\$ 48,307,788

#### Sensitivity of the net OPEB liability to changes in the healthcare cost trend rates

The following presents the University's proportionate share of the net OPEB liability, as well as what the University's proportionate share of the net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1% lower or 1% higher than the current healthcare cost trend rates:

	1% Decrease	Current Rate	1% Increase
Proportionate Share of the Net OPEB Liability	\$ 48,756,411	\$ 55,435,700	\$ 63,712,158
Pre-Medicare Eligible	7.7% decreasing to 3.5%	8.7% decreasing to 4.5%	9.7% decreasing to 5.5%
Medicare Eligible	1%	2%	3%

#### OPEB plan fiduciary net position:

Detailed information about the Plan's fiduciary net position is available in the USG Consolidated Annual Financial Report which is publicly available at [usg.edu/fiscal\\_affairs/financial\\_reporting/](https://usg.edu/fiscal_affairs/financial_reporting/).

## Note 18 Operating Expenses with Functional Classifications

Business-type activity operating expenses by functional classification for fiscal 2025 are shown below:

Functional Classification	Natural Classification				
	Faculty Salaries	Staff Salaries	Employee Benefits	Personal Services	Travel
Instruction	\$ 26,786,412	\$ 4,323,867	\$ 8,781,315	\$ 37,378	\$ 242,518
Research	5,610,656	146,672	1,980,662	—	68,555
Public Service	13,932	1,545,780	474,314	25,668	32,412
Academic Support	2,517,715	5,582,391	2,595,903	7,372	328,131
Student Services	179,084	6,617,601	2,204,873	61,063	83,414
Institutional Support	49,068	7,401,097	—	116,292	64,711
Plant Operations and Maintenance	—	6,443,370	2,623,913	—	12,530
Scholarships and Fellowships	—	—	—	—	—
Auxiliary Enterprises	—	3,402,109	906,474	—	109,827
Total Operating Expenses	<u>\$ 35,156,867</u>	<u>\$ 35,462,887</u>	<u>\$ 19,567,454</u>	<u>\$ 247,773</u>	<u>\$ 942,098</u>

Functional Classification	Natural Classification				
	Scholarships and Fellowships	Utilities	Supplies and Other Services	Depreciation/Amortization	Total Operating Expenses
Instruction	\$ 6,318	\$ 101,554	\$ 5,284,768	\$ 2,813,278	\$ 48,377,408
Research	—	1,395	308,866	33,314	8,150,120
Public Service	—	10,508	2,260,312	13,521	4,376,447
Academic Support	—	31,938	2,848,065	1,312,257	15,223,772
Student Services	—	41,709	2,591,331	1,262,891	13,041,966
Institutional Support	—	57,073	2,676,185	1,969,973	12,334,399
Plant Operations and Maintenance	—	2,856,666	9,009,587	763,579	21,709,645
Scholarships and Fellowships	2,561,637	—	—	—	2,561,637
Auxiliary Enterprises	725,872	1,220,263	13,515,397	3,773,309	23,653,251
Total Operating Expenses	<u>\$ 3,293,827</u>	<u>\$ 4,321,106</u>	<u>\$ 38,494,511</u>	<u>\$ 11,942,122</u>	<u>\$ 149,428,645</u>

## Note 19 Subsequent Events

Georgia College and State University had no subsequent events to report.

# Required Supplementary



## Information

**GEORGIA COLLEGE & STATE UNIVERSITY  
REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF CONTRIBUTIONS  
DEFINED BENEFIT PENSION PLANS  
FOR THE LAST TEN FISCAL YEARS**

	Year Ended	Actuarially Determined Contribution (a)	Contributions in Relation to the Actuarially Determined Contribution (b)	Contribution Deficiency (Excess) (b-a)	Covered Payroll (c)	Contributions as a Percentage of Covered Payroll (b/c)
Employees' Retirement System	June 30, 2025	\$ 68,627	\$ 68,627	—	\$ 234,598	29.25%
	June 30, 2024	\$ 33,070	\$ 33,070	—	\$ 113,534	29.13%
	June 30, 2023	\$ 53,691	\$ 53,691	—	\$ 176,163	30.48%
	June 30, 2022	\$ 34,480	\$ 34,480	—	\$ 140,450	24.55%
	June 30, 2021	\$ 46,756	\$ 46,756	—	\$ 189,604	24.66%
	June 30, 2020	\$ 55,344	\$ 55,344	—	\$ 224,431	24.66%
	June 30, 2019	\$ 104,472	\$ 104,472	—	\$ 386,819	27.01%
	June 30, 2018	\$ 101,156	\$ 101,156	—	\$ 433,852	23.32%
	June 30, 2017	\$ 89,782	\$ 89,782	—	\$ 360,674	24.89%
	June 30, 2016	\$ 63,597	\$ 63,597	—	\$ 254,953	24.94%
Teachers' Retirement System	June 30, 2025	\$ 8,399,411	\$ 8,399,411	—	\$ 40,381,216	20.80%
	June 30, 2024	\$ 7,680,975	\$ 7,680,975	—	\$ 38,432,320	19.99%
	June 30, 2023	\$ 7,475,965	\$ 7,475,965	—	\$ 37,801,576	19.78%
	June 30, 2022	\$ 7,036,525	\$ 7,036,525	—	\$ 35,428,814	19.86%
	June 30, 2021	\$ 6,902,070	\$ 6,902,070	—	\$ 36,206,508	19.06%
	June 30, 2020	\$ 7,862,825	\$ 7,862,825	—	\$ 37,220,650	21.12%
	June 30, 2019	\$ 7,341,341	\$ 7,341,341	—	\$ 35,136,896	20.89%
	June 30, 2018	\$ 5,463,981	\$ 5,463,981	—	\$ 31,310,997	17.45%
	June 30, 2017	\$ 4,565,650	\$ 4,565,650	—	\$ 33,002,605	13.83%
	June 30, 2016	\$ 4,334,213	\$ 4,334,213	—	\$ 30,403,885	14.26%

**GEORGIA COLLEGE & STATE UNIVERSITY**  
**REQUIRED SUPPLEMENTARY INFORMATION**  
**SCHEDULE OF PROPORTIONATE SHARE OF NET PENSION LIABILITY**  
**MULTIPLE EMPLOYER DEFINED BENEFIT PENSION PLANS**  
**FOR THE LAST TEN FISCAL YEARS\***

	Year Ended	Proportion of the Net Pension Liability	Proportionate Share of the Net Pension Liability	Covered Payroll	Proportionate Share of the Net Pension Liability as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
Employees' Retirement System	June 30, 2025	0.023287%	\$ 1,048,348	\$ 113,534	923.38%	78.75%
	June 30, 2024	0.033008%	\$ 1,969,122	\$ 176,163	1,117.78%	71.20%
	June 30, 2023	0.013339%	\$ 890,840	\$ 140,450	634.28%	67.44%
	June 30, 2022	0.007910%	\$ 185,007	\$ 189,604	97.58%	87.62%
	June 30, 2021	0.008901%	\$ 375,173	\$ 224,431	167.17%	76.21%
	June 30, 2020	0.016558%	\$ 683,271	\$ 386,819	176.64%	76.74%
	June 30, 2019	0.016866%	\$ 693,367	\$ 433,852	159.82%	76.68%
	June 30, 2018	0.013889%	\$ 564,079	\$ 360,674	156.40%	76.33%
	June 30, 2017	0.010977%	\$ 519,258	\$ 254,953	203.67%	72.34%
	June 30, 2016	0.012000%	\$ 471,664	\$ 271,351	173.82%	76.20%
Teachers Retirement System	June 30, 2025	0.246034%	\$ 61,839,686	\$ 38,432,320	160.91%	80.86%
	June 30, 2024	0.259228%	\$ 76,535,239	\$ 37,801,576	202.47%	76.29%
	June 30, 2023	0.260992%	\$ 84,749,147	\$ 35,428,814	239.21%	72.85%
	June 30, 2022	0.278242%	\$ 24,608,649	\$ 36,206,508	67.97%	92.03%
	June 30, 2021	0.287993%	\$ 69,763,177	\$ 37,220,650	187.43%	77.01%
	June 30, 2020	0.287730%	\$ 61,869,730	\$ 35,136,896	176.08%	78.56%
	June 30, 2019	0.284775%	\$ 52,860,340	\$ 31,310,997	168.82%	80.27%
	June 30, 2018	0.287152%	\$ 53,368,084	\$ 33,002,605	161.71%	79.33%
	June 30, 2017	0.275196%	\$ 56,776,003	\$ 30,403,885	186.74%	76.06%
	June 30, 2016	0.262000%	\$ 39,820,978	\$ 27,503,201	144.79%	81.44%

**GEORGIA COLLEGE & STATE UNIVERSITY  
REQUIRED SUPPLEMENTARY INFORMATION  
NOTES TO THE REQUIRED SUPPLEMENTAL INFORMATION  
DEFINED BENEFIT PENSION PLANS  
METHODS AND ASSUMPTIONS  
FOR FISCAL YEAR ENDED JUNE 30, 2025**

Changes of assumptions

Employees' Retirement System:

On December 17, 2020, the Board adopted recommended changes to the economic and demographic assumptions utilized by the System based on the experience study prepared for the five-year period ending June 30, 2019. Primary among the changes were the updates to the rates of mortality, retirement, withdrawal, and salary increases. This also included a change in the long-term assumed investment rate of return to 7.00%. These assumption changes were first reflected in the calculation of the June 30, 2021 Total Pension Liability.

On April 21, 2022, the Board adopted a new funding policy which, in part, provides that the Actuarial Accrued Liability and Normal Cost of the System will include a prefunded variable Cost-of-Living Adjustment (COLA) for eligible retirees and beneficiaries of the System. Under the new policy, future COLAs are provided through a profit-sharing mechanism using the System's asset performance. After studying the parameters of this new policy, the assumption for future COLAs was set at 1.05%. Previously, no future COLAs were assumed. In addition, the funding policy set the assumed rate of return at 7.20% for the June 30, 2021 valuation and established a new Transitional Unfunded Actuarial Accrued Liability as of June 30, 2021 which will be amortized over a closed 20-year period.

Teachers Retirement System:

On November 18, 2015, the Board adopted recommended changes to the economic and demographic assumptions utilized by the System. Primary among the changes were the updates to rates of mortality, retirement, withdrawal and salary increases.

On May 15, 2019, the Board adopted recommended changes from the smoothed valuation interest rate methodology that has been in effect since June 30, 2009, to a constant interest rate method. In conjunction with the methodology, the long-term assumed rate of return in assets (discount rate) has been changed from 7.50% to 7.25%, and the assumed annual rate of inflation has been reduced from 2.75% to 2.50%.

In 2019 and later, the expectation of retired life mortality was changed to the Pub-2010 Teachers Headcount Weighted Below Median Healthy Retiree mortality table from the RP-2000 Mortality Tables. In 2019, rates of withdrawal, retirement, disability and mortality were adjusted to more closely reflect actual experience.

On May 11, 2022, the Board adopted recommended changes to the long-term assumed rate of return and payroll growth assumption utilized by the System. The long-term assumed rate of return was changed from 7.25% to 6.90%, and the payroll growth assumption was changed from 3.00% to 2.50%.



**GEORGIA COLLEGE & STATE UNIVERSITY  
REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF CONTRIBUTIONS FOR OPEB PLAN  
BOARD OF REGENTS RETIREE HEALTH BENEFIT PLAN  
FOR THE LAST NINE FISCAL YEARS\***

Year Ended	Contractually Required Contribution (a)	Contributions in Relation to the Contractually Required Contribution (b)	Contribution Deficiency (Excess) (b-a)	Covered Employee Payroll (c)	Contributions as a Percentage of Covered Employee Payroll (b/c)
June 30, 2025	\$ 1,796,466	\$ 1,796,466	\$ —	\$ 65,226,441	2.75%
June 30, 2024	\$ 1,785,079	\$ 1,785,079	\$ —	\$ 62,742,859	2.85%
June 30, 2023	\$ 1,968,320	\$ 1,968,320	\$ —	\$ 60,459,665	3.26%
June 30, 2022	\$ 2,851,565	\$ 2,851,565	\$ —	\$ 60,407,623	4.72%
June 30, 2021	\$ 2,276,610	\$ 2,276,610	\$ —	\$ 59,358,439	3.84%
June 30, 2020	\$ 1,995,438	\$ 1,995,438	\$ —	\$ 59,572,820	3.35%
June 30, 2019	\$ 3,166,320	\$ 3,166,320	\$ —	\$ 58,988,032	5.37%
June 30, 2018	\$ 3,117,254	\$ 3,117,254	\$ —	\$ 55,622,065	5.60%
June 30, 2017	\$ 1,956,341	\$ 1,956,341	\$ —	\$ 53,605,305	3.65%

\*This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

**GEORGIA COLLEGE & STATE UNIVERSITY  
REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF PROPORTIONATE SHARE OF NET OPEB LIABILITY  
BOARD OF REGENTS RETIREE HEALTH BENEFIT PLAN  
FOR THE LAST EIGHT FISCAL YEARS\***

Year Ended	Proportion of the Net OPEB Liability	Proportionate Share of the Net OPEB Liability	Covered Employee Payroll	Proportionate Share of the Net OPEB Liability as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability
June 30, 2025	1.909159%	\$ 55,435,700	\$ 62,742,859	88.35%	7.19%
June 30, 2024	1.939498%	\$ 61,624,591	\$ 60,459,665	101.93%	6.44%
June 30, 2023	1.948550%	\$ 77,188,340	\$ 60,407,623	127.78%	5.08%
June 30, 2022	1.939509%	\$ 97,617,052	\$ 59,358,439	164.45%	3.74%
June 30, 2021	1.941239%	\$ 103,540,239	\$ 59,572,820	173.80%	2.91%
June 30, 2020	1.974224%	\$ 88,278,769	\$ 58,988,032	149.66%	3.13%
June 30, 2019	1.967716%	\$ 86,791,055	\$ 55,622,065	156.04%	1.69%
June 30, 2018	1.964515%	\$ 82,897,148	\$ 53,605,305	154.64%	0.19%

\*This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

**GEORGIA COLLEGE & STATE UNIVERSITY  
REQUIRED SUPPLEMENTARY INFORMATION  
NOTES TO THE REQUIRED SUPPLEMENTAL INFORMATION FOR OPEB PLAN  
BOARD OF REGENTS RETIREE HEALTH BENEFIT PLAN  
METHODS AND ASSUMPTIONS  
FOR FISCAL YEAR ENDED JUNE 30, 2025**

*Changes in Assumptions Since Prior Valuation*

The financial accounting valuation reflects the following assumption changes:

- Expected claims costs were updated to reflect actual claims experience.
- Trend rate schedule was updated to anticipated future experience.
- The discount rate was updated from 3.69% as of June 30, 2023 to 3.96% as of June 30, 2024.
- The Expected Return on Assets was changed from 5.40 to 6.02%.
- The following assumptions were updated based on the 2024 Demographic Assumptions Review (experience study):
  - Retirement rates
  - Withdrawal rates
  - Percentage of participants that elect spousal coverage upon retirement was updated for males from 55% to 50%
  - Percentage of participants electing coverage upon retirement was updated for post-65 employees from 85% to 80%

# Supplementary Information



**GEORGIA COLLEGE & STATE UNIVERSITY**  
**BALANCE SHEET (NON-GAAP BASIS)**  
**BUDGET FUNDS**  
**JUNE 30. 2025**

ASSETS

Cash and Cash Equivalents	\$ 15,277,905.76
Investments	\$ 6,230,905.73
Accounts Receivable	
Federal Financial Assistance	\$ 423,524.12
Other	\$ 4,823,007.10
Prepaid Expenditures	\$ 799,447.50
Inventories	\$ 38,802.40
Other Assets	
<b>Total Assets</b>	<b>27,593,592.61</b>

LIABILITIES AND FUND EQUITY

Liabilities	
Accrued Payroll	\$ 229,428.62
Encumbrance Payable	\$ 14,342,503.41
Accounts Payable	\$ 1,927,515.04
Deferred Revenue	\$ 2,507,058.26
Funds Held for Others	\$ 2,188.00
Other Liabilities	\$ 424,146.75
<b>Total Liabilities</b>	<b>19,432,840.08</b>
Fund Balances	
Reserved	
Property Reserves	
Department Sales and Services	\$ 2,641,628.77
Indirect Cost Recoveries	\$ 1,480,416.50
Technology Fees	\$ 158,738.09
Restricted/Sponsored Funds	\$ 1,920,077.50
Uncollectible Accounts Receivable	\$ 193,408.05
Tuition Carry - Forward	\$ 1,692,631.53
Unreserved	
Surplus	\$ 73,852.09
<b>Total Fund Balances</b>	<b>8,160,752.53</b>
<b>Total Liabilities and Fund Balances</b>	<b>\$ 27,593,592.61</b>

Actual amounts were prepared on a prescribed basis of accounting that demonstrates compliance with budgetary statutes and regulations of the State of Georgia, which is a comprehensive basis of accounting other than generally accepted accounting principles.

**GEORGIA COLLEGE & STATE UNIVERSITY**  
**STATEMENT OF FUNDS AVAILABLE AND EXPENDITURES COMPARED TO BUDGET**  
**BY PROGRAM AND FUNDING SOURCE**  
**BUDGET FUND**  
**FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

	Original Appropriation	Final Budget	Funds Available Compared to Budget	
			Current Year Revenues	Prior Year Reserve Carry-Over
<b>Public Service/Special Funding Initiatives</b>				
State Appropriation				
State General Funds	\$ 2,569,269.00	\$ 2,569,269.00	\$ 2,569,269.00	\$ —
State Funds - Prior Year Carry-Over				
State General Fund Prior Year	—	—		—
Federal Funds				
Federal Funds Not Specifically Identified	—	—		—
Federal Funds - COVID-19				
Federal Funds Not Specifically Identified – COVID-19	—	—		—
Other Funds	—	—		—
<b>Total Public Service/Special Funding Initiatives</b>	<b>2,569,269.00</b>	<b>2,569,269.00</b>	<b>2,569,269.00</b>	<b>—</b>
<b>Teaching</b>				
State Appropriation				
State General Funds	50,388,689.00	52,263,689.00	\$ 52,263,689.00	\$ —
State Funds - Prior Year Carry-Over				
State General Fund Prior Year	—	—		—
Federal Funds				
Federal Funds Not Specifically Identified	8,742,195.00	10,627,844.00	\$ 10,266,048.49	—
Federal Funds - COVID-19				
Federal Funds Not Specifically Identified – COVID-19	—	—		—
Other Funds	62,320,845.00	72,319,702.00	\$ 71,102,715.48	7,619,944.52
<b>Total Teaching</b>	<b>121,451,729.00</b>	<b>135,211,235.00</b>	<b>133,632,452.97</b>	<b>7,619,944.52</b>
<b>Total Operating Activity</b>	<b>\$ 124,020,998.00</b>	<b>\$ 137,780,504.00</b>	<b>\$ 136,201,721.97</b>	<b>\$ 7,619,944.52</b>

Actual amounts were prepared on a prescribed basis of accounting that demonstrates compliance with budgetary statutes and regulations of the State of Georgia, which is a special purpose framework.

**GEORGIA COLLEGE & STATE UNIVERSITY**  
**STATEMENT OF FUNDS AVAILABLE AND EXPENDITURES COMPARED TO BUDGET**  
**BY PROGRAM AND FUNDING SOURCE**  
**BUDGET FUND**  
**FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

	Funds Available Compared to Budget			Expenditures Compared to Budget		Excess of Funds
	Program Transfers	Total	Variance	Current Year	Variance	Available
	or Adjustments	Funds Available	Positive (Negative)	Actual	Positive (Negative)	Over/(Under) Expenditures
Public Service/Special Funding Initiatives						
State Appropriation						
State General Funds		\$ 2,569,269.00	\$ —	\$ 2,569,085.87	\$ 183.13	\$ 183.13
State Funds - Prior Year Carry-Over						
State General Fund Prior Year		—	—		—	—
Federal Funds						
Federal Funds Not Specifically Identified		—	—		—	—
Federal Funds - COVID-19						
Federal Funds Not Specifically Identified – COVID-19		—	—		—	—
Other Funds		—	—		—	—
Total Public Service/Special Funding Initiatives	—	2,569,269.00	—	2,569,085.87	183.13	183.13
Teaching						
State Appropriation						
State General Funds		52,263,689.00	—	\$ 52,263,689.00	—	—
State Funds - Prior Year Carry-Over						
State General Fund Prior Year		—	—		—	—
Federal Funds						
Federal Funds Not Specifically Identified		10,266,048.49	(361,795.51)	\$ 10,266,048.49	361,795.51	—
Federal Funds - COVID-19						
Federal Funds Not Specifically Identified – COVID-19		—	—		—	—
Other Funds		78,722,660.00	6,402,958.00	\$ 70,796,002.68	1,523,699.32	7,926,657.32
Total Teaching	—	141,252,397.49	6,041,162.49	133,325,740.17	1,885,494.83	7,926,657.32
Total Operating Activity	\$ —	\$ 143,821,666.49	\$ 6,041,162.49	\$ 135,894,826.04	\$ 1,885,677.96	\$ 7,926,840.45

Actual amounts were prepared on a prescribed basis of accounting that demonstrates compliance with budgetary statutes and regulations of the State of Georgia, which is a special purpose framework.

**GEORGIA COLLEGE & STATE UNIVERSITY  
STATEMENT OF CHANGES TO FUND BALANCE  
BY PROGRAM AND FUNDING SOURCE  
BUDGET FUND  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

	Beginning Fund Balance/(Deficit) July 1	Fund Balance Carried Over from Prior Year as Funds Available	Return of June 30, 2024 Surplus	Prior Year Adjustments	Other Adjustments
<b>Public Service/Special Funding Initiatives</b>					
State Appropriation					
State General Funds	\$ 6,504.55	\$ —	\$ (6,504.55)	11001.4	
State Funds - Prior Year Carry-Over		—			
State General Fund Prior Year	—	—	—		
Federal Funds		—			
Federal Funds Not Specifically Identified	—	—	—		
Federal Funds - COVID-19		—			
Federal Funds Not Specifically Identified – COVID-19	—	—	—		
Other Funds	—	—	—		
<b>Total Public Service/Special Funding Initiatives</b>	<b>6,504.55</b>	<b>—</b>	<b>(6,504.55)</b>	<b>11,001.40</b>	<b>—</b>
<b>Teaching</b>					
State Appropriation					
State General Funds	\$ 75,808.25	\$ —	\$ (75,808.25)	38558.4	
State Funds - Prior Year Carry-Over		—			
State General Fund Prior Year	—	—	—		
Federal Funds		—			
Federal Funds Not Specifically Identified	—	—	—		
Federal Funds - COVID-19		—			
Federal Funds Not Specifically Identified – COVID-19	—	—	—		
Other Funds	7,654,057.93	(7,619,944.52)	(34,113.41)	23268.5	-32324.27
<b>Total Teaching</b>	<b>7,729,866.18</b>	<b>(7,619,944.52)</b>	<b>(109,921.66)</b>	<b>61,826.90</b>	<b>(32,324.27)</b>
<b>Total Operating Activity</b>	<b>7,736,370.73</b>	<b>(7,619,944.52)</b>	<b>(116,426.21)</b>	<b>72,828.30</b>	<b>(32,324.27)</b>
<b>Prior Year Reserve</b>					
<b>Not Available for Expenditure</b>					
Inventories	—	—	—	—	
Uncollectible Accounts Receivable	161,083.78	—	—		32324.27
<b>Budget Unit Totals</b>	<b>\$ 7,897,454.51</b>	<b>\$ (7,619,944.52)</b>	<b>\$ (116,426.21)</b>	<b>\$ 72,828.30</b>	<b>\$ —</b>

Actual amounts were prepared on a prescribed basis of accounting that demonstrates compliance with budgetary statutes and regulations of the State of Georgia, which is a special purpose framework.



**GEORGIA COLLEGE & STATE UNIVERSITY  
STATEMENT OF CHANGES TO FUND BALANCE  
BY PROGRAM AND FUNDING SOURCE  
BUDGET FUND  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

	Early Return of June 30, 2025	Excess (Deficiency) of Funds Available Over/(Under) Expenditures	Ending Fund Balance/(Deficit) June 30	Analysis of Ending Fund Balance		
				Reserved	Surplus/(Deficit)	Total
	Surplus	Expenditures	June 30			
<b>Public Service/Special Funding Initiatives</b>						
State Appropriation						
State General Funds	\$ —	\$ 183.13	\$ 11,184.53		11184.53	\$ 11,184.53
State Funds - Prior Year Carry-Over						
State General Fund Prior Year	—	—	—			—
Federal Funds						
Federal Funds Not Specifically Identified	—	—	—			—
Federal Funds - COVID-19						
Federal Funds Not Specifically Identified – COVID-19	—	—	—			—
Other Funds	—	—	—			—
<b>Total Public Service/Special Funding Initiatives</b>	<b>—</b>	<b>183.13</b>	<b>11,184.53</b>	<b>—</b>	<b>11,184.53</b>	<b>11,184.53</b>
<b>Teaching</b>						
State Appropriation						
State General Funds	\$ —	\$ —	38,558.40		38558.4	\$ 38,558.40
State Funds - Prior Year Carry-Over						
State General Fund Prior Year	—	—	—			—
Federal Funds						
Federal Funds Not Specifically Identified	—	—	—	0		—
Federal Funds - COVID-19						
Federal Funds Not Specifically Identified – COVID-19	—	—	—			—
Other Funds	—	7,926,657.32	7,917,601.55	7893492.39	24109.16	7,917,601.55
<b>Total Teaching</b>	<b>—</b>	<b>7,926,657.32</b>	<b>7,956,159.95</b>	<b>7,893,492.39</b>	<b>62,667.56</b>	<b>7,956,159.95</b>
<b>Total Operating Activity</b>	<b>—</b>	<b>7,926,840.45</b>	<b>7,967,344.48</b>	<b>7,893,492.39</b>	<b>73,852.09</b>	<b>7,967,344.48</b>
<b>Prior Year Reserve</b>						
<b>Not Available for Expenditure</b>						
Inventories	—	—	—		—	—
Uncollectible Accounts Receivable	—	—	193,408.05	193408.05	—	193,408.05
<b>Budget Unit Totals</b>	<b>\$ —</b>	<b>\$ 7,926,840.45</b>	<b>\$ 8,160,752.53</b>	<b>\$ 8,086,900.44</b>	<b>\$ 73,852.09</b>	<b>\$ 8,160,752.53</b>

Summary of Ending Fund Balance			
Reserved			
Property Reserves	\$ —		—
Department Sales and Services	\$ 2,641,628.77		2,641,628.77
Indirect Cost Recoveries	\$ 1,480,416.50		1,480,416.50
Technology Fees	\$ 158,738.09		158,738.09
Restricted/Sponsored Funds	\$ 1,920,077.50		1,920,077.50
Uncollectible Accounts Receivable	\$ 193,408.05		193,408.05
Inventories	\$ —	—	—
Tuition Carry - Forward	\$ 1,692,631.53		1,692,631.53
Unreserved, Undesignated			
Surplus	—	\$ 73,852.09	73,852.09
<b>Total Ending Fund Balance - June 30</b>	<b>\$ 8,086,900.44</b>	<b>\$ 73,852.09</b>	<b>\$ 8,160,752.53</b>

Actual amounts were prepared on a prescribed basis of accounting that demonstrates compliance with budgetary statutes and regulations of the State of Georgia, which is a special purpose framework.



## **GEORGIA COLLEGE & STATE UNIVERSITY**

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